

Nigeria

National Cancer Control Plan 2018 – 2022

Contents

ABBREVIATIONS AND ACRONYMS	3
FOREWARD	5
ACKNOWLEDGEMENT	6
CONTRIBUTORS	7
EXECUTIVE SUMMARY	9
SECTION 1 INTRODUCTION	10
SECTION 2 STRATEGIC FRAMEWORK	14
SECTION 3 PRIORITY AREAS OF ACTION	16
3.1 PREVENTION	16
3.2 DIAGNOSIS AND TREATMENT	19
3.3 SUPPLY CHAIN MANAGEMENT (LOGISTICS)	20
3.4 HOSPICE AND PALLIATIVE CARE	22
3.5 ADVOCACY AND SOCIAL MOBILIZATION	24
3.6 DATA MANAGEMENT AND RESEARCH	26
3.7 GOVERNANCE AND FINANCE	28
SECTION 4 INSTITUTIONAL & COORDINATION FRAMEWORK	30
SECTION 5 IMPLEMENTATION FRAMEWORK	31
SECTION 6 MONITORING & EVALUATION FRAMEWORK	59
SECTION 7 COSTING	66

ABBREVIATIONS AND ACRONYMS

AORTIC African Organisation for Research & Training in Cancer

CBE Clinical Breast Exam

CBO Community Based Organization
CHAI Clinton Health Access Initiative

CHEW Community Health Extension Worker

CSO Civil Society Organization
DRF Drug Revolving Fund
DNA Deoxyribonucleic acid

EU European Union

FCT Federal Capital Territory

FEPMAL Federal Pharmaceutical Laboratory

FMOH Federal Ministry of Health

HCW Health care workers

HIV Human Immunodeficiency Virus

HMIS Health Management Information System

HPCAN Hospice and Palliative Care Association of Nigeria

HPC Hospice and Palliative Care
HPV Human Papilloma Virus

IEC Information, Education and Communication
IARC International Agency for Research on Cancer

LGA Local Government Area

MDA Ministry, Department and Agencies

M&E Monitoring and Evaluation

NACA National Agency for the Control of AIDS

NAFDAC National Agency for Food and Drug Administration and Control

NCC
 National Cancer Control
 NCCP
 National Cancer Control Plan
 NCD
 Non-communicable disease
 NGO
 Non-governmental Organization
 NHIS
 National Health Insurance Scheme
 NIMR
 National Institute of Medical Research

NIPRID National Institute for Pharmaceutical Research and Development

NPHCDA National Primary Healthcare Development Agency

NUC National University Commission

OSF Open Society Foundation
PHC Primary Health Care

PPFN Planned Parenthood Federation of Nigeria

PPP Public Private Partnership
PSA Prostate Specific Antigen

PWA People With Albinism

SBCC Social Behavioral Change Communication

SFH Society for Family Health SMoH State Ministry of Health

SON Standards Organisation Of Nigeria SOP Standard operating procedure

TBD To be decided

TETFUND Tertiary Education Trust Fund

UNODC United Nations Office on Drugs and Crime

VIA Visual inspection with acetic acid WDC Ward Development Committee WHO World Health Organization

FOREWARD

The Federal Ministry of Health is deeply committed to the provision of high quality healthcare for all citizens of this country, especially the vulnerable and those in most need. It is against this backdrop that the Ministry is taking every step necessary to reduce the burden of disease and untimely death from all preventable causes.

Government's commitment to safeguarding the health of Nigerians assumes greater urgency in the case of Cancer because unlike most other disease conditions, it is complicated by psychological, social, economic and emotional consequences.

This Cancer Control Plan provides a clear road map as to how the Ministry envisions cancer control efforts for the country to be within the next five years and beyond. Beyond the cancer patients and their families, this plan will serve as launch pad to reduce the incidence and prevalence of cancer in Nigeria.

This Cancer Control Plan is the product of extensive cross-sectoral collaboration involving the government, academia, bilateral and multilateral organizations and civil society. I am optimistic that the diligent operationalization of this plan will bring about the way cancer control initiatives are implemented in this country.

I endorse and recommend the full implementation of the National Cancer Control Plan (2018-2022) for use in Nigeria especially by persons and organizations engaged in the work of cancer control. We appreciate our partners who have supported this process. It has not been an easy journey, but with their support, we have embarked on a pathway necessary to making Nigerians healthy. This is what the Federal Ministry of Health and Nigerian government stand for, and we remain committed to working with our partners to ensure that this Cancer Control Plan is fully implemented.

Prof. Isaac F. Adewole FAS, FRCOG, FSPSP, DSc (Hons) Honorable Minister for Health, Nigeria

ACKNOWLEDGEMENT

This Cancer Control Plan (CCP) has been developed by stakeholders from diverse backgrounds and expertise in cancer control and prevention. With a common vision to reduce the incidence and prevalence of cancer in Nigeria over the next 5 years and beyond, these stakeholders have focused their attention on strategies that will achieve the goals outlined in this document.

Federal Ministry of Health

and

African Palliative Care Association

American cancer Society

Cancer Control Steering Committee

Clinton Health Access Initiative

Elekta/JNC International Limited

Hospice and Palliative Care Association of Nigeria

Institute of Human Virology

International Atomic Energy Agency

Marie Stopes International

National Cancer Institute

Nigerian Cancer Society

Partnership for the Eradication of Cancer in Africa

Planned Parenthood Federation of Nigeria

Roche Products Limited

Society for Family Health

Stanford University

TANIT Medical Engineering Ltd/ Varian Medical Systems

The Albino Foundation

World Health Organization

All the stakeholders and others not mentioned in this document are appreciated. We also acknowledge the source of our data referenced in the document.

Dr. Joseph Amedu mni,

Head, Department of Hospital Services, Federal Ministry of Health

CONTRIBUTORS

Name Affiliation

Alemoh Lucy A Federal Ministry of Health
Anita Okemini Clinton Health Access Initiative

Ayisola Iroche Roche Products Limited
Bernard John Ojonimi Federal Ministry of Health

Comfort Daniel Abuja Breast Cancer Support Group

Dogho-Afeofo Josephine National Hospital Abuja

Dorcas M. Igeh Egobekee Cancer Foundation

Dr. Abisola Adegoke Federal Ministry of Health

Dr. Adamu Danladi Bojude Federal Teaching Hospital Gombe

Dr. Bello Abubakar National Hospital Abuja

Dr. Chika Nwachukwu Stanford University, California, USA

Dr. Chris Igharo

Dr. David Atuwo

Dr. Emeka Ofodire

American Cancer Society

Federal Ministry of Health

Federal Ministry of Health

Dr. Faith Gregory Oweh

Partnership for the Eradication of Cancer in Africa (PECA)

Dr. Gregoire R. Williams

Partnership for the Eradication of Cancer in Africa (PECA)

Dr. Joseph Oihoma Onah Clinton Health Access Initiative
Dr. Kayode S Adedapo University Teaching Hospital, Ibadan

Dr. K. O. Ajenifuja Obafemi Awolowo University Teaching Hospital, Ile-Ife

Dr. Kolawole Israel K African Palliative Care Association/ University of Ilorin Teaching

Hospital

Dr. Michael Odutola Institute of Human Virology

Dr. Nwokwu Uchechukwu E Federal Ministry of Health

Dr. Okai Haruna Aku Planned Parenthood Federation of Nigeria Dr. Okpii Emmanuel Chinedu Planned Parenthood Federation of Nigeria

Dr. Olufunke Fasawe Clinton Health Access Initiative

Dr. Otene Samuel Anaja Hospice and Palliative Care Association of Nigeria/ Federal

Medical Center, Makurdi

Dr. Owens Wiwa

Clinton Health Access Initiative

Dr. Oyegoke Adunola A

Federal Ministry of Health

Dr. Yinka Olaniyan

Dr. Peter Entonu

Dr. Ramatu Hassan

Dr. Shehu U. Abdullahi

Dr. Teniola Akeredolu

Clinton Health Access Initiative

Federal Ministry of Health

Aminu Kano Teaching Hospital

Institute of Human Virology

Dr. Usman Malami Aliyu Usman Dan Fodio University Teaching Hospital, Sokoto

Francis E Ibeke Federal Ministry of Health

Gloria Orji Project Pink Blue

Gyang Alice R Federal Ministry of Health Hannah J. Adagi Federal Ministry of Health Jake Epelle The Albino Foundation

Jeff Grosz Clinton Health Access Initiative

Kalina Duncan Center for Global Health, National Cancer Institute, USA

Khalid Kassim Yakubu Gowon Foundation

Strategic Health Concepts, working with the Center for Global

Leslie Given Health, National Cancer Institute, USA

Mishka Cira Center for Global Health, National Cancer Institute, USA

Mojisola Rhodes Clinton Health Access Initiative
Moyosere Adedibu Marie Stopes International

Nneka Onyekaonwu ISN Medical

Ochor Uzoma Noruh Federal Ministry of Health
Oluwayemisi Adunola Louis Roche Products Limited

Paulette Ibeka Clinton Health Access Initiative

Pharm. Chukwudi Ehibudu Roche Products Limited

Pharm. Emmanuel Ede Society for Family Health (SFH)

Pharm. Fapohunda Kolapo
Roche Products Limited
Roche Products Limited
Roche Products Limited
Roche Products Limited

Prof. Agnes Nonyem Anarado University of Nigeria Enugu Campus/University of Nigeria

Teaching Hospital, Enugu

Prof. Ami Bhatt Stanford University, California, USA

Prof. Bala M Audu University of Maiduguri Teaching Hospital

Prof. E. U. Ajuluchuku Federal Teaching Hospital Abakaliki/Ebonyi State University

Prof. Femi Ogunbiyi University College Hospital, Ibadan

Prof. F. A. Durosinmi-Etti, OFR Consultative Committee on Cancer Control/Lagos University

Teaching Hospital

Prof. Hadiza Galadanci Aminu Kano Teaching Hospital, Kano

Prof. Ifeoma Okoye University of Nigeria Teaching Hospital, Enugu

Prof. Obiageli Nnodu University of Abuja Teaching Hospital

Prof. Rollings Jamabo University of Port Harcourt Teaching Hospital

Prof. Rose Anorlu Lagos University Teaching Hospital

Prof. Sani Malami Nigerian Cancer Society

Prof. Sunday Adeyemi Adewuyi Ahmadu Bello University Teaching Hospital, Zaria

Runice C.W Chidebe Project Pink Blue

Temitope Olukomogbon Institute of Human Virology

Zainab T. Mahmood FMoH

EXECUTIVE SUMMARY

This National Cancer Control Plan (NCCP) outlines key goals and objectives for Nigeria's cancer control efforts, and details the strategies that will allow the country to achieve its aims, while recognizing important challenges. The NCCP is guided by a set of core principles, namely: accountability, ownership, equity, integration, efficiency, sustainability, flexibility and transparency. Reflecting on the most recent Cancer Control Plan (2008-2013), seven priority areas of action were identified to guide cancer control initiatives in the country within the next 5 years and beyond.

Within the Cancer Control Plan, the Strategic Framework enumerates strategies to improve the country's cancer control program. The strategic framework for all the priority areas of action hinges on Health System Strengthening. The Strategic Framework's strategies are categorized based on priority areas of action, and performance indicators have been developed for each. The implementation framework details the activities, output, risk/mitigation strategies, responsible parties and expected delivery date for each. The monitoring and evaluation (M&E) framework describes a regular reporting structure, and seeks to ensure that data are available in a timely manner and used in decision making.

The National Cancer Control Program of the Federal Ministry of Health (FMoH) will serve as the coordinating body for the implementation of the National Cancer Control Plan. The FMoH, all 36 States and Federal Capital Territory (FCT) with support of the national cancer steering committee and development partners, will be responsible for the implementation of the plan. The states will develop annual operational plans that feed into the National Cancer Control Plan. The National Cancer Control program will support the states with the continuous monitoring and evaluation of the plans to ensure accountability.

Consequent upon the above, the total budget to implement this plan for the period January 2018 to December 2022 is estimated at NGN 97, 321,725,422.53 (USD 308,957,858.48). It is expected that the government (Federal and State) will provide 75% of the funding required to implement this plan while the donors and development partners will support by bridging the funding gap of 25 % over the next five years.

Finally, the Cancer Control Plan was developed through a consultative process that included stakeholders from the government, Federal Ministry of Health, academia, professional associations, pharmaceutical industry, development partners, cancer survivors and various facets of society. External reviews were provided by the Center for Global Health, at the National Cancer Institute, and a team of oncologist from the Stanford University, both in the United States of America.

Dr. David Atuwo

National Coordinator, National Cancer Control Program, Federal Ministry of Health

SECTION 1 INTRODUCTION

Global Cancer Burden

Globocan estimates that there were 14.1 million new cancer cases, 8.2 million cancer deaths and 32.6 million people living with cancer (within 5 years of diagnosis) in 2012 worldwide. 57% (8 million) of new cancer cases, 65% (5.3 million) of the cancer deaths and 48% (15.6 million) of the 5-year prevalent cancer cases occurred in the less developed regions. The overall age standardized cancer incidence rate is almost 25% higher in men than in women, with rates of 205 and 165 per 100,000, respectively. Male incidence rates vary almost five-fold across the different regions of the world, with rates ranging from 79 per 100,000 in Western Africa to 365 per 100,000 in Australia/New Zealand (with high rates of prostate cancer representing a significant driver of the latter). There is less variation in female incidence rates (almost three-fold) with rates ranging from 103 per 100,000 in South-Central Asia to 295 per 100,000 in Northern America.

Projections from Globocan 2012 show that lower-income countries were home to 57% of new cancer cases and 65% of cancer deaths in 2012. Their share of the global incidence is expected to increase to approximately 70% of the predicted 24 million people who will be diagnosed with cancer annually by 2050. Breast cancer is the second most common cancer in the world and, by far, the most frequent cancer among women with an estimated 1.67 million new cancer cases diagnosed in 2012 (25% of all cancers).

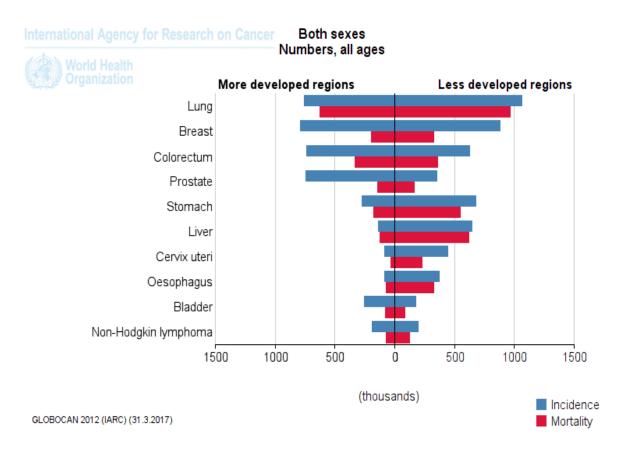
Liver cancer is the second most common cause of death from cancer worldwide, estimated to be responsible for nearly 746,000 deaths in 2012 (9.1% of the total). Liver cancer is largely a problem of the less developed regions where 83% (50% in China alone) of the estimated 782,000 new cancer cases worldwide occurred in 2012. It is the fifth most common cancer in men (554,000 cases, 7.5% of the total) and the ninth in women (228,000 cases, 3.4%). The prognosis for liver cancer is very poor (overall ratio of mortality to incidence of 0.95), and as such the geographical patterns in incidence and mortality are similar.

Colorectal cancer is the third most common cancer in men (746,000 cases, 10.0% of the total) and the second in women (614,000 cases, 9.2% of the total) worldwide. Almost 55% of the cases occur in more developed regions. Mortality is lower (694,000 deaths, 8.5% of the total) with more deaths (52%) in the less developed regions of the world, reflecting a poorer survival in these regions.

Cervical cancer is the fourth most common cancer in women, and the seventh overall, with an estimated 528,000 new cases in 2012. A large majority (around 85%) of the global burden occurs in the less developed regions, where it accounts for almost 12% of all female cancers. There were an estimated 266,000 deaths from cervical cancer worldwide in 2012, accounting for 7.5% of all female cancer deaths. Almost nine out of ten (87%) cervical cancer deaths occur in the less developed regions.

Prostate cancer is the fourth most common cancer in both sexes combined and the second most common cancer in men. An estimated 1.1 million men worldwide were diagnosed with prostate cancer in 2012, accounting for 15% of the cancers diagnosed in men, with almost 70% of the cases (759,000) occurring in more developed regions. With an estimated 307,000 deaths in 2012, prostate cancer is the fifth leading cause of death from cancer in men (6.6% of the total men deaths).

Breast cancer ranks as the fifth cause of death from cancer overall (522,000 deaths) and while it is the most frequent cause of cancer death in women in less developed regions (324,000 deaths, 14.3% of total), it is now the second cause of cancer death in more developed regions (198,000 deaths, 15.4%) after lung cancer.



Sub-Saharan Africa and Nigeria Cancer Burden

Sub-Saharan Africa's cancer burden is significant and growing. Based on Globocan estimate of 2012, there were an estimated 626,400 new cases of cancer and 447,700 deaths from cancer in Sub-Saharan Africa. Based on population aging alone, cancer incidence in Sub-Saharan Africa is projected to increase by 85% in the next fifteen years. Cancer in Africa is characterized by late presentation, low access to treatment, and poor treatment outcomes. Delays in access to cancer treatment result in 80-90% of cases that are in an advanced stage at the time of arrival to treatment.

Table 1: Top Five Cancers of greatest burden in Nigeria

Male	Female	Both sexes
Prostate	Breast	Breast
Liver	Cervix uteri	Cervix uteri
Non-Hodgkin lymphoma	Liver	Liver
Colorectal	Colorectal	Prostate
Pancreas	Non-Hodgkin lymphoma	Colorectal

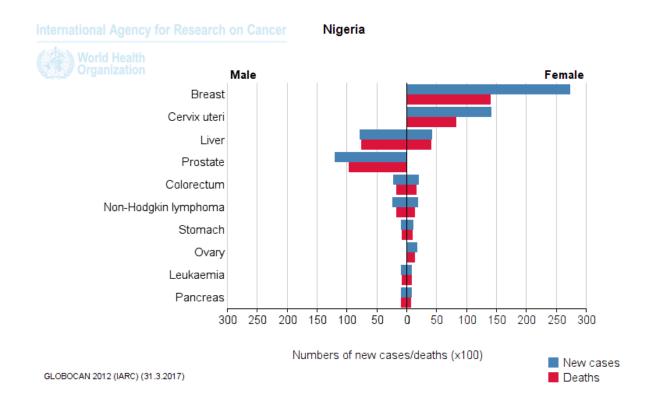
Globocan 2012 Data

Cancer is responsible for 72,000 deaths in Nigeria every year, with an estimated 102,000 new cases of cancer annually. Table 1 presents the five cancers of greatest burden in Nigeria. The data in the table shows breast and cervical cancers as the two most common types of cancer responsible for approximately 50.3% of all cancer cases in Nigeria¹. Particularly challenging, is the mortality incidence ratio of cancer for Nigeria when compared to other Nations. For example, while in America, 19% of all breast cancer cases result in death, this percentage is 51% in Nigeria, triple the rate seen in the US.

In addition to the high mortality incidence ratio of cancer, the availability and quality of cancer data presented for Nigeria is poor. The Globocan data estimation system presents low scores for availability of mortality and incidence data in Nigeria. For cancer incidence in Nigeria, the 2012 cancer incidence data presented by Globocan are estimated as the weighted average of local incidence rate from available regional data. In the case of cancer mortality data the quality has an even lower value based on the method of estimation. Considering the absence of mortality rates for the country, the rates presented for 2012 were arrived at after modeling survival rates from the weighted incidence rates for the country. This reveals a very critical need in overhauling the country's cancer registry.

_

¹ Globocan 2012 data



Review of Nigeria Cancer Plan 2008 - 2013

The Nigeria Cancer Plan 2008-2013 had goals and priority areas that were achieved with some still in the process of being implemented while others are yet to commence. The table below summarizes those priority areas at the various stages of implementation before the timeline for the Nigeria Cancer Plan elapsed in 2013. The insights obtained based on reflections from the goals, priority areas and strategies have greatly informed the development of the 2018-2022 Plan.

Со	mpleted	In	progress	No	t started
0	Increased cancer Information	0	The development of policy and	0	Integration of primary
	dissemination, education and		regulation priorities for cancer		prevention into primary
	cancer outreach services		care and services within the		health care (PHC)
	nationwide		context of non-communicable delivery. HPV vacci		delivery. HPV vaccine
0	Increased opportunities for		diseases (NCD). The NCD policy		yet to be introduced into
	cancer training for relevant		has not been completed.		the PHC routine vaccine
	healthcare providers and	0			schedule
	advocates. This has led to the		access to clinical services for		The development of a
	development of training		cancer prevention, early	comprehensive databa	
	programs for multidisciplinary		detection, diagnoses and		of private and public
	cancer management.		treatment		funding agencies of
0	Improved the documentation	0	On-going effort in encouraging		cancer scientists in
	of the location and quality of		cancer facilities to register at		Nigeria

- existing cancer facilities, manpower and services through the establishment of national and regional registration centers for cancer facility proposed activities
- Improved the cancer surveillance system to delineate public health priorities as well as plan and monitor comprehensive strategies for cancer control.
 We have graduated from 3 registries to 24 hospital based registries, 6 of which are population based.
- Facilitated the process of quality palliative care services including pain control through advocacy to lift the ban on importation of narcotic analgesics.

- the regional and national registration centers. Partner groups and NGOs are still not reporting data
- capacity in the country. Worked with National Institute of Medical Research (NIMR) and National Institute for Pharmaceutical Research and Development (NIPRID) to publicize the need for research and how other research agencies and institutions can access funds.
- The development of opportunities for the dissemination of cancer research findings to other researchers, academia, policy makers and the general public in Nigeria
- The comprehensive survey of all the cancer data sources in the country
- Creation of opportunities for national and international cancer research collaborations among institutions and scientists
- Establishment of palliative care units at tertiary facilities despite availability of palliative nurses.

SECTION 2 STRATEGIC FRAMEWORK

Vision

To reduce the incidence and prevalence of cancer in Nigeria

Mission

To reduce exposure to risk factors of cancer; establish a framework to ensure access to cancer screening, care and improved quality of life of people affected by cancer.

Goals

- 1. Make screening services and early detection of cancer available for all Nigerians
- 2. Improve access to quality, cost effective and equitable diagnostic and treatment services for cancer care
- 3. Achieve best possible quality of life for patients and families facing a life limiting/threatening or terminal cancer

- 4. Increase cancer awareness and advocate for cancer control amongst the populace.
- 5. Conduct and support integrated programs that provide high quality population and facility based cancer data for dissemination, research and planning.
- 6. Ensure the availability of drugs, consumables and functional equipment for cancer care in Nigeria
- 7. Ensure effective coordination and adequate resources for cancer in Nigeria.

Outcomes

- Reduce incidence of common cancers in Nigeria;
- Improved Financing from Government, Private Sector, NGO'S/CSO's
- Reduce Morbidity and Mortality through early detection methods.

Timeframe

The plan will be implemented over a five-year period 2018 – 2022. The plan will be implemented in phases based on impact and feasibility as follows:

Phase I − This phase covers short term, high impact and feasible activities to be implemented from 2018 − 2019.

Phase II – This phase covers medium and long-term actions to be implemented from 2020 – 2022 Adjustments may be made periodically to this phasing depending on existing resources and evidence.

Guiding Principles:

The following principles will guide implementation of the plan:

- Ownership and accountability The government must play a leading role in the development and implementation of the policy and be accountable.
- People-centered Interventions and initiatives must adhere to a people-centered approach.
- Encompass the entire cancer care continuum from primary prevention to tertiary care.
- Involving the whole of society Building multi-sectoral partnerships and community participation are essential to a successful implementation of the plan.
- Integral to health systems strengthening
- Flexibility through a phased approach A phased approach to allow for flexibility to intervene at different points along the continuum depending on our local situation, capacity and resources.
- Continuous monitoring and evaluation that reveal outcome to inform efficient implementation of the plan

SECTION 3 PRIORITY AREAS OF ACTION

- 3.1 Goal 1A and 1B PREVENTION
- 3.2 Goal 2 TREATMENT
- 3.3 Goal 3- HOSPICE AND PALLIATIVE CARE
- 3.4 Goal 4 ADVOCACY AND SOCIAL MOBILIZATION
- 3.5 Goal 5 DATA MANAGEMENT AND RESEARCH
- 3.6 Goal 6 SUPPLY CHAIN MANAGEMENT AND LOGISTICS
- 3.7 Goal 7 GOVERNANCE & FINANCE.

3.1 PREVENTION

GOAL 1A: Encourage lifestyle modifications that reduce contact between individuals and carcinogens for all Nigerians.

Situational Analysis

Cancer prevention is defined as the reduction of cancer mortality via reduction in the incidence of cancer. This can be accomplished by avoiding a carcinogen or altering its metabolism; pursuing lifestyle or dietary practices that modify cancer-causing factors or genetic predispositions; medical interventions (e.g., chemoprevention), vaccination or risk-reduction surgical procedures². In Nigeria, the absence of an enabling legislation that reduces the exposure of Nigerians to carcinogens e.g. tobacco use, alcohol consumption, food labeling, mandatory vaccination, expiration dates etc. has significantly increased the risk of developing cancers. This can be mitigated by legislation and creation of appropriate awareness and increased taxation on tobacco products and alcoholic beverages.

Strategic Framework

	OBJECTIVES	STRATEGIES	PERFORMANCE INDICATOR
ſ	1. To attain 90% coverage for	1.1 To extend the National	
	Human Papilloma Virus (HPV)	immunization programme to	Percentage coverage for 2 doses
	vaccine coverage, among	include HPV vaccination for	of the HPV vaccine.
	eligible population-(children	children aged 9-13yrs	
	aged 9-13yrs) in Nigeria by		
	2022.		

² https://www.cancer.gov/about-cancer/causes-prevention/hp-prevention-overview-pdq

2.	To attain 95% Hepatitis B vaccination coverage among eligible Nigerians by 2022	2.1 Institute a mandatory Hepatitis B vaccination for eligible children	Percentage of the eligible population vaccinated with full dose of Hepatitis B vaccines.
3.	To stop the smoking of tobacco in public places.	 3.1 To drive the enforcement of the law prohibiting smoking in public places with deployment of 'no smoking' signs and increased taxation on tobacco products 3.2 To create designated smoking areas in public places 	The proportion of public places with 'no smoking' signs and full compliance The proportion of public places with designated smoking areas created.
4.	health impact of consumption and usage of carcinogenic substances.	 4.1 To enforce the inclusion of disclaimer messages on all promotions/advertisement of food, drugs, cosmetics and beverages. 4.2 Use of Social Behavioral Change Communication (SBCC) to drive healthy lifestyle modification 	survey for Knowledge, Attitude and Practice.

Goal 1B: Make screening services and early detection of cancer available for all Nigerians

Situation Analysis

In Nigeria the absence of well-coordinated national screening programs has significantly contributed to late presentation of most cancer patients. In the short-term, the government at all levels can coordinate the existing screening programs by different organizations to increase the uptake of screening services. Long term, Government at all levels should incorporate routine screening of the eligible cancers into existing health programs. In Nigeria today, it is impossible to screen for all cancers. The following cancers are of public health importance: breast, cervical, prostate & colorectal cancers and can be prevented through early detection by screening.

ОВ	JECTIVES	STRATEGIES	PERFORMANCE INDICATOR
1.	To achieve greater than 50% screening of eligible population by 2022	2.1 Conduct baseline survey to determine eligible population2.2 Establish a functional service	baseline covered each year
		taskforce/body that provides recommendations/guidelines for screening and early	Percentage of national screening programs that follow recommendations/guidelines for addressing the detected abnormalities
		promote awareness of cancer screening programs 2.4 Establish Nation-wide routine screening programmes for breast; cervical; prostate and colon cancers	
	To refer all screened positive cases for treatment	referral protocol across all levels of care	Percentage of referred cases that get treated
3.	To ensure that 40% of all levels of health care are strengthened to support cancer screening/early detection	development to deliver	providing screening/early detection

3.2 DIAGNOSIS AND TREATMENT

GOAL 2: To improve access to quality, cost effective and equitable diagnostic and treatment services for cancer care

Situational Analysis

The management of cancer involves the use of a multi-modal approach which includes surgery, chemotherapy, radiotherapy, nuclear medicine and palliative care. The absence of a well-structured tumor board at the comprehensive cancer care centers affects the quality of care cancer patients receive. The country only has 8 public and 1 private comprehensive cancer care centers. These comprehensive cancer care centers are expected to offer pathology, molecular and imaging diagnostics, with any or a combination of surgery, chemotherapy, radiotherapy and nuclear medicine services as part of treatment for cancer patients. Most times, these centers are non-functional because the machines are down which further worsens the timely access to treatment in Nigeria. The country doesn't have medical oncology as a specialty rather those trained as radiation oncologist also have training in the administration of chemotherapy. In some centers, the surgeons also administer chemotherapy to their patients.

OBJECTIVES	STRATEGIES	PERFORMANCE INDICATOR
1. To increase by at least 2 50% the functionality of the comprehensive cancer care centers by the year 2022	-	Number of comprehensive cancer care centers in the country that can offer radiotherapy as part of treatment for cancer patients
capacity development for healthcare personnel in cancer diagnosis and treatment by 60% by the year 2022	providers knowledge on standards of care for effective treatment and quality cancer care 2.2 Update the treatment guideline for the management of cancer patients 2.3 Establish Medical	Number of comprehensive cancer centers in the country that have adopted and implemented the updated treatment guideline for the management of cancer patients Medical oncology and nuclear medicines specialties established in the postgraduate

medical colleges (West	
African College of	
Physicians and	
National Postgraduate	
Medical College.	

3.3 SUPPLY CHAIN MANAGEMENT (LOGISTICS)

GOAL 3: To ensure the availability of drugs, consumables and functional equipment for cancer care in Nigeria

Situational Analysis

Medical devices are assets that directly affect human lives. They are considerable investments and in many cases have high maintenance costs. It is important therefore, to have a well-planned and managed maintenance program that is able to keep the medical equipment in a health-care institution reliable, safe and available for use when it is needed for diagnostic procedures, therapy, treatments and monitoring of patients' treatment progress³.

The decline in the number of available radiation therapy units speaks to a poor maintenance culture in Nigeria. Whereas machine breakdown is a common event at the best of times, the overwhelming demand on existing facilities makes a breakdown almost inevitable. There is a need to factor in the cost of operation and continuous maintenance of equipment in the establishment of radiation therapy centers. The lack of a sufficient number of trained maintenance engineers makes the turnaround time for repairs very long. There is a need to procure radiation therapy equipment with input from end users. Most items are purchased second-hand without operation manuals and accessories and without an established contract for repair with suppliers at the time of installation. There is no accredited maintenance group and no quality assurance manual⁴.

The chemotherapy market in Nigeria is currently defined by a fragmented supplier landscape, low volumes, variable quality, and a lack of transparency in pricing. As a result, the top quality generic manufacturers often do not bid on tenders in these markets, leading to lower quality and less price competition.

⁴ Irabor OC, Nwankwo KC, Adewuyi SA. The Stagnation and Decay of Radiation Oncology Resources: Lessons from Nigeria. Int J Radiat Oncol Biol Phys. 2016 Aug 1; 95(5):1327-33. doi: 10.1016/j.ijrobp.2016.04.026.

³ Medical equipment maintenance programme overview WHO Medical device technical series

OBJECTIVES	STRATEGIES	PERFORMANCE INDICATOR
Establish a function sustainable supply mechanism by the year	chain chain manag	oncology supply Percent of identified gaps for the assessment of the court oncology supply chain that addressed
Develop a robust main strategy for equipment the management of patients by the year 20	used in functional e cancer managemen 20 patients	availability of Percent of time that all equipment for the laboratory, pathology, nuclein all the sive care centers equipment in the country at government ow comprehensive cancer of centers are functions
	equipment	ability of local Number of local engine maintenance staff trained that are working in e d and corrective of the comprehensive car e. care centers
3. Establish a coor procurement mechanism will drive cost reduction estimated 40-50% for drugs and consumables year 2020	cancer drugs and co s by the 3.2 Ensure vis availability	centers in Nigeria cancer care centers that procure oncology procurement of chemother

3.4 HOSPICE AND PALLIATIVE CARE

GOAL 4: To provide the best quality of life for cancer patients, survivors, and their families

Situation Analysis

Palliative care is defined as an approach that improves the quality of life of patients and their families facing the problems associated with life-threatening illness, through the prevention and relief of suffering, by means of early identification and impeccable assessment, and treatment of pain and other problems, physical, psychological, social and spiritual. This holistic approach to care, which incorporates all domains of human experience of illness, is traditionally applied to help cancer patients and their families cope with the effects of the disease and the side effects of cancer treatment. Comprehensive cancer control encompasses primary prevention, early detection/screening, treatment and palliative care. The palliative care component of cancer control needs further emphasis in Nigeria because many of our cancer patients have no hope of cure as they present to hospital late, which makes the disease far advanced at presentation, when cure is no-longer feasible or curative treatments such as surgery and radiotherapy may not be available or affordable. Palliative care then remains the only source of succor. WHO declares that "The provision of palliative care for all individuals in need is an urgent humanitarian responsibility".

The need for palliative care will continue to grow as a result of the rising burden of non-communicable diseases and ageing population. Based on WHO's estimation of need for palliative care as 1% of a country's total population, Nigeria with an estimated population of 170 million inhabitants as at 2012, would have an estimated palliative care burden of about 1.7 million.

Palliative care is at its infancy in Nigeria compared to Eastern/Southern Africa. Nigeria does not have a palliative care policy. However, approval has been given by the Honorable Minister of Health to develop a policy document.

ОВ	JECTIVES	STRATEGIES	PERFORMANCE INDICATOR
1.	Develop and support the adoption of national guidelines and policy for Hospice and Palliative Care (HPC) by the year 2019		existing guidelines and
2.	Increase access to quality palliative care services for cancer patients and their care givers at all levels of health	2.1 Generate comprehensive data base of palliative care needs of the country and available facilities, manpower and drugs by	Available comprehensive data on patient load,

care by 75% by2022.	2018 and annually update through registration	drugs across the country.
	2.2 Establish a HPC unit in ever- facility that provides cancer care across the country with a focus of including providers o psychosocial support	
		Number of cancer care facilities that have a HPC unit that has adopted the HPC guidelines
	2.3 Develop the capacity of facilitie to optimally adhere to the developed HPC guidelines fo cancer survivors and thei caregivers	trained on adherence to the HPC guidelines
	2.4 Increase availability of HPC services 2.5 Build capacity of formal and informal care-givers to provide effective HPC	1
Increase by 25% yearly e improved access to pain management for cancer patients and survivors	Revolving Fund (DRF) for narcotic medicines.	Functional drug revolving fund established Existing document on pain
•	guidelines 3.3 Build capacity of healthcard workers on pain management	management guidelines
	3.4 Support the local production o narcotic medicines to drive down the price and increase access fo cancer survivor	Number of local manufactures that produce
4. Increase by 25% yearly population awareness on hospice and palliative care	curriculum of healthcard providers	Number of Training Institutions with Full integration of hospice and palliative care into the
	4.2 Establish National training scheme to provide continuing education	

programme	for	practicing	Number	of H	lealthcar
healthcare	providers	in Clinical	workers	who	hav
training/skill:	s acquisiti	on	undertakei	n Upo	dates i
			ongoing	C	ontinuou
			palliative	care	educatio
			program.		
4.3 Educate the	public o	n palliative	Annual ach	iieveme	nt of 259
care, hospice	e care and	l end-of-life	increase	in p	opulatio
care using th	e PPP Mo	del.	awareness	of	palliativ
			care, hosp		d end-o
			life care i		
			2022		,

3.5 ADVOCACY AND SOCIAL MOBILIZATION

GOAL 5: Increase cancer awareness and advocate for cancer control amongst the populace.

Situational Analysis

One of the important ways of reducing the burden of cancer in Nigeria is the use of advocacy and social mobilization. With Nigeria signing and adopting a political declaration of the United Nations high level meeting on the prevention and control of Non communicable disease, the ground is ripe for an immediate action and advocacy for change through various forms of persuasive communication to create an environment conducive for improving cancer awareness, encouraging early presentation, reducing barriers to cancer control, developing a comprehensive cancer advocacy plan and allocating necessary resources for priority interventions to reduce the cancer burden in Nigeria.

There are well organized social and faith based organizations as well as community leaders willing to work with health workers in the primary health care and community ward facilities to achieve the overall goal of improving the health of the nation as relates to cancer. Considering the growing use and reach of social media, the existing mass media networks and the increasing numbers of corporate organizations that are willing to have improved and coordinated working relationships. Nigeria is placed to benefit from the incorporation of the existing community health workers into a mass national cancer awareness campaign. Such campaigns will be the vessel through which harmful practices and cultural beliefs can be identified and appropriately addressed to mitigate the devastating impact in our society.

A precise advocacy strategy for a comprehensive cancer control would involve collaborative action that will be aimed at decision makers, targeting influential leaders and groups, and the general public in order to mobilize the whole society in a sustained fight against cancer. Currently, cancer control

sensitization activities at all the level of government are very low or non-existent. Although human resource for cancer advocacy is poor, existing structures such as primary health care systems (PHC's), community based organizations and health workers are opportunities for advocacy. We have able existing structures mainly for HIV prevention that is motivated by NGOs and International organization's support and funding. If such can be sought for and applied to cancer control and prevention we are going very far.

ОВ	JECTIVES	STRATEGIES	PERFORMANCE INDICATOR
1.	To plan and conduct effective cancer awareness and sensitization activities across the 36 states and FCT by 2022.	local government and	Number of States implementing Cancer awareness activities based on the national cancer control plan (2018-2022)
2.	To increase by 25% yearly, human resource capacity in advocacy for effective cancer control among stakeholders in all sectors of society	, ,	,
3.	Advocate for the mainstreaming of cancer prevention interventions into existing structures at all levels by 2022.		Percent of institutions at (primary and secondary levels) implementing prevention interventions
4.	To continuously advocate for cancer care and control legislation and support from policy makers, community leaders and philanthropists until 2022.	4.1 To advocate for additional registries.	Number of new Cancer care and Control legislation/policies passed

5.	To	mitigate	harmful	5.1	Engage	community	Number	of	sensitization	mee	tings,
	cultu	ural practi	ces and		influencers and	leverage on	dialogues	and	trainings	held	with
	belie	efs			media links		herbalist a	nd fai	th healers.		

3.6 DATA MANAGEMENT AND RESEARCH

GOAL 6: To conduct and support integrated programs that provides high quality cancer data for dissemination, research and planning

Situation Analysis

Nigeria has graduated from having just 3 to 284 registries, 96 of which are population based (and 198 hospital-based). In addition, there exists a Nigerian National System of Cancer Registry that coordinates all cancer registries activities in the country. We have both institutional and state based registries and by 2013 from 18 states we captured approximately 6452 cases yearly but not zonal.⁵ Even though all the cancer registries have the CanReg5 software designed by the WHO/IARC for data management, some of them are still not comfortable using it. The absence of a central coding system leads to poor data quality. The major challenge of the registries is lack of funding and continuous training of registry staff. In Nigeria, clinical and population-based research studies in oncology aren't well developed however; the nation plans to achieve significant progress on this over the next 5 years.

Strategic Framework

OBJ	ECTIVES	STRATEGIES	PERFORMANCE INDICATOR	
1.	To increase the	1.1 Integrate data collection for cancer	Number of hospital-based	
	registration of cancer	into the Health management	cancer registries with data	
	cases from less than 10%	information systems (HMIS)	captured in their HMIS tool	
,	yearly to more than 50%	1.2 Establish/strengthen cancer		
	through effective cancer	registries with a focus on population	Number of population-based	
	registration programs by	based cancer registries that capture	cancer registry that are able	
	the year 2022.	the incidence and prevalence of	to capture 80% of projected	
		different cancers per geo-political	cancer cases with 80%	
		zone	validity and completeness on	
			a timely basis	
		1.3 Implement/Strengthen data flow on	Data flow system developed	
		cancer case referral between the	and operationalized	
		different levels of health care		
		1.4 Legislate for compulsory reporting of		
		cancer cases i.e. make cancer a		
		reportable disease		

⁵ Cancer in Nigeria book, 2009-2013

_

2.	Support effective data management of cancer-related data	2.1	Establish a centralized data base to capture all cancer programs implemented by government, NGOs and CSOs	A centralized Cancer Program Database developed and operationalized Number of cancer programs implemented by Government, NGOs and CSOs that are captured by the centralized cancer program data base
		2.2	Adopt the use of CanReg5 as a system for data collection, management and assessment of all cancer data to support early detection, prevention, treatment and palliative care programs by 2022.	Cancer data management system developed
		2.3	Create an effective mechanism for supervision, monitoring and evaluation of facilities and programs implementing cancer interventions across the country	for cancer programs
3.	To secure funding and technical support for 80% of (of education, training and) research activities on prevention, early detection and management of cancer		Establish a fund for cancer research pooled from: academia (TETFUND, Government Ministries (through a budget line created for research), companies that contributes to environmental pollution and other risk factors of cancer e.g. tobacco, telecoms and oil companies and International partner Public private partnership: telecoms, Oil &Gas	All sources of funds for cancer research identified. 0.5% of profit of companies identified goes into research fund Budget line for cancer research developed in the ministries (Health, Agric., Women Affairs etc.)
			Develop capacity for competitive grant proposal development for cancer research	Number of trainings and personnel trained on grant proposal development for cancer research

4.	Support survey on Cancer	4.1 Implement a routine cancer
	prevalence across	surveillance to provide data for
	different populations	obtaining an annual report that
		presents cancer incidence in the
		country

3.7 GOVERNANCE AND FINANCE

GOAL 7: To ensure effective coordination and adequate resources for cancer control and care in Nigeria

Situational Analysis

There is an existing leadership framework within the Federal Ministry of Health, which consists of the National Cancer Control Programme and, the Non-Communicable Diseases Unit. As with all departments in the FMoH, both report to the Honorable Minister of Health through the Department of Hospital Services and the Department of Public Health respectively. The functions of these two entities are however often impaired due to inadequate coordination of activities, funding, poor capacity and competing priorities. Poor coordination in Nigeria's cancer space affects provision of effective cancer care and control in the country. The product of this inadequate cancer control measures include: few well equipped cancer treatment centers, absence of treatment protocols, as well as inadequate infrastructure and manpower.

There ae other factors relating to access to service that negatively impact cancer control and are further aggravated by the poor coordination of activities in the space. Factors like prevailing poverty, the inadequate number of treatment centers, the high cost of cancer treatment and, poor uptake of health insurance services giving rise to low enrolment into the scheme, exacerbate cancer control in Nigeria. The implementation of efficient coordination mechanisms through a cancer control steering committee will contribute to improve cancer control and care in the country. In addition, the bill for the establishment of National Centre for Cancer Research and Treatment is awaiting Presidential accent while that for the establishment of National Agency on Cancer Control is awaiting public hearing in the Senate and House of Representatives. Once these bills are passed, they will further enhance a coordinated approach to cancer management.

0	BJECTIVES	STRATEGIES	PERFORMANCE INDICATOR		
1	. To coordinate and provide	1.1 Establish and implement framework	1.1.1 Annual listing and		
	effective leadership for the	for the periodic monitoring and	publication list of		
	management and	coordination of all stakeholders and	stakeholders and activities		
	implementation of the	activities in the National Cancer	1.1.2 Percentage of		
	National Cancer Control	Control Plan (NCCP)	stakeholders' activities		

	Plan (2018 – 2022)			accessed and evidence to be
				in line with the objectives of
				the national cancer plan.
				1.2.1 Publications non-
				existent treatment guideline
				for commonest cancers in
				adults and pediatrics age
				groups in Nigeria.
		1.2	Program strengthening: Ensure the	1.2.2 Percentage of
			standardization and implementation	treatment centers utilizing
			of policies and guidelines for the 5	
			top cancers in Nigeria (list to be	guidelines for common
			confirmed).	cancers.
2.		2.1	Develop and strengthen systems to	
	quality service delivery			2.1.1 Percentage increase in
	system in all institutions		effectiveness of cancer care	numbers of patients
	across the continuum of			receiving care in all
	cancer care by the year			treatment institutions.
	2022	2.4		
3.		3.1	Establish and implement innovative	
	financing solution for		and sustainable finance mechanisms	•
	cancer care by 2022		for cancer care in Nigeria	3.1.1 Number of cancer care
				projects effectively finance
				and patients treated per
		2 7	Ensura affective hudgeting and	annum
		3.۷	Ensure effective budgeting and costing for cancer care including	% of hudget implementation
				achieved
			information etc.	ucinicveu
4.	To increase the number of	4.1	Develop and implement framework	% increase in number of
	skilled Healthcare		to improve capacity and number of	
	Practitioners in cancer care		skilled personnel for cancer care	practitioners in cancer care.
	by 15% annually		•	
	•			

SECTION 4 INSTITUTIONAL & COORDINATION FRAMEWORK

The National Cancer Control (NCC) program of the Federal Ministry of Health (FMoH), will serve as the coordinating body for the implementation of the national cancer control plan. The FMoH, all 36 States and Federal Capital Territory (FCT) with support of the national cancer steering committee and development partners, will be responsible for the implementation of the plan. The states will develop annual operational plans that feed into the national cancer control plan. The NCC program will support the states with the continuous monitoring and evaluation of the plans to ensure accountability. At the State level, the annual operational plans will be reviewed quarterly. The NCC program will facilitate the possibility of conducting a national baseline survey to generate data that will inform measurement of progress overtime. In addition, there will be a midline and end line evaluation of the national cancer control program.

The working assumption is that the government (Federal and State) will provide 75% of the funding required to implement this plan while the donors/development partners will support by bridging the funding gap of 25 %.

SECTION 5 IMPLEMENTATION FRAMEWORK

1. PREVENTION

GOAL: Make screening services and early detection of cancer available for all Nigerians

GOAL. Wake screening se						DELIVERY/
		LEAD	KEY		MITIGATION	COMPLETION
ACTIVITIES	OUTPUT	MDA	PARTNERS	RISK	STRATEGY	DATE
ACTIVITIES	OUTFUT	IVIDA	PARTNERS	Political will from	STRAILGT	DAIL
				policy makers,		
				Opposition from		
				religious groups,		
	Nationwide access			Availability of funds in		
Invest in nationwide	to information on		NGOs/	view of competing	Legislation,	
access to information on	lifestyle		CSOs/	health needs,	public education	
lifestyle modification,	modification, HPV	FMOH	Private	Maintaining the cold	enlightenment	
HPV vaccination	vaccination	(NPHCDA)	sector	chain	programme	2022
Develop health						
promotion programmes						
on healthy lifestyle,	Positive change in		NGOs/		Educate Key	
health educate *PWA on	lifestyle. Protective		CSOs/		opinion leaders	
effect of direct exposure	effect of		Private		and community	
to sunlight	sunscreen.	FMOH	sector	Resistance to changes	influencers.	2022
	Legislation passed					
Legislate against	on the use of					
smoking, alcohol and	tobacco, alcohol		NGOs/			
carcinogenic chemical	and carcinogenic		CSOs/			
content of processed	chemical content		Private			
foods.	of processed foods	FMOH	sector	Resistance to change	SBCC	2022

	HPV vaccine					
Incorporate HPV	incorporated into		NGOs/			
vaccination into the	national		CSOs/			
National Programme on	immunization	FMOH/	Private			
Immunization	program.	SMOH	sector			2022
Institute new-born						
screening for early signs						
of some common						
childhood cancers e.g.	New-born		NGOs/			
Retinoblastoma in all	screening for		CSOs/			
health facilities/well	childhood cancers		Private	Lack of skilled	Manpower	
baby clinics.	instituted	FMOH	sector	manpower	development	2022
Implement HPV-DNA	HPV-DNA testing/					
testing/VIA and	VIA and					
management of	management of		NGOs/		Manpower	
precancerous lesions at	precancerous		CSOs/	Lack of skilled	development,	
Primary Healthcare	lesions at PHC level	FMOH/	Private	manpower, Funds to	provision of	
(PHC) level.	instituted	SMOH	sector	procure equipment	funds	2022
Implement Clinical	Clinical Breast			Lack of awareness on		
Breast Exam (CBE) at	Exam at PHC level			CBE among the		
PHC level and	and mammography		NGOs/	populace. Funding for	Public	
mammography at	at secondary and		CSOs/	mammography at	education,	
Secondary and Tertiary	tertiary level	FMOH/SM	Private	secondary and	Provision of	
level.	implemented	ОН	sector	tertiary,	equipment.	2022
	Digital rectal					
Institute digital rectal	examination and					
examination and	PSA screening		NGOs/			
prostate specific antigen	instituted across all		CSOs/			
(PSA) in prostate cancer	level of healthcare	FMOH/	Private			
screening at all levels.	(primary,	SMOH	sector			2022

	secondary and tertiary)				
	Stool DNA testing				
Institute stool DNA	ad colonoscopy for		NGOs/		
testing and colonoscopy	colorectal cancer		CSOs/		
in colorectal cancer	screening		Private		
screening.	instituted	FMOH	sector		2022
	National cancer				
	screening				
Establish national cancer	guidelines across		NGOs/		
screening guidelines for	all level of		CSOs/		
all levels of health care	healthcare	FMOH/SM	Private		
delivery	established	ОН	sector		2022

2. DIAGNOSIS AND TREATMENT

GOAL: To improve access to quality, cost effective and equitable diagnostic and treatment services for cancer care

						DELIVERY/
			KEY		MITIGATION	COMPLETION
ACTIVITIES	OUTPUT	LEAD MDA	PARTNERS	RISK	STRATEGY	DATE
Develop	Comprehensive					
comprehensive cancer	cancer		NGOs/			
management	management		CSOs/			
guidelines by the year	guideline		Private			
2020	developed	FMOH	sector			2020
	At least one center					
Establish at least one	of excellence for					
center of excellence	cancer					
for cancer	management in		NGOs/			
management in each	each of the 6 geo-		CSOs/			
geo-political zone by	political zones		Private			
the year 2022	established	FMOH	sector			2022
	Existing					
Upgrade the existing	radiological,					
radiological,	radiotherapy and					
radiotherapy and	nuclear medicine					
nuclear medicine	services in the		NGOs/			
services within the	centers of		CSOs/			
centers of excellence	excellence		Private			
in the country.	upgraded	FMOH	sector			2020
	Blood transfusion					
Strengthen blood	and laboratory					
transfusion and	services for					
laboratory services for	accurate cancer		NGOs/			
accurate cancer	diagnosis and		CSOs/			
diagnosis and	supportive care		Private			
supportive care.	strengthened	FMOH	sector			2020

	Functional tumor				
Establish effective	board established		NGOs/		
tumor board in all	in all		CSOs/		
cancer treatment	comprehensive		Private		
centers of excellence	cancer care centers	FMOH	sector		2020
	Cost effective and				
Ensure availability and	equitable cancer				
access to quality, cost	treatment		NGOs/		
effective and	solutions of high		CSOs/		
equitable cancer	quality available		Private		
treatment solutions	and accessible	FMOH	sector		2020
	Patient navigation				
Establish a patient	programme to				
navigation programme	support patients		NGOs/		
to support patients	through the		CSOs/		
through the treatment	treatment journey		Private		
journey	established	FMOH	sector		2020
Establish a	Comprehensive				
comprehensive sub-	sub-specialty				
specialty oncology	oncology training				
training programme at	programme at the				
the Post-graduate	Post-graduate				
medical colleges and	medical colleges		NGOs/		
other relevant	and other relevant		CSOs/		
institutions in Nigeria	institutions in		Private		
by 2022.	Nigeria.	FMOH	sector		2022

	Collaboration and				
Facilitate collaboration	twinning with				
and twinning with	international				
international bodies to	bodies to support		NGOs/		
support training and	training and		CSOs/		
research in cancer	research in cancer		Private		
care.	care established	FMOH	sector		2022

3. HOSPICE AND PALLIATIVE CARE

GOAL: To provide the best quality of life for cancer survivors and their families

ACTIVITIES	ОИТРИТ	LEAD MDA	KEY PARTNERS	RISK	MITIGATION STRATEGY	DELIVERY/ COMPLETION DATE
			ACS, EU,			
Develop a National Policy			WHO,			
and, guidelines for providing			UNODC, OSF			
HPC for patients and cancer	Draft policy and		West Africa,			
survivors	guideline developed	FMOH	etc.			2019
Secure approval of the HPC	Policy and guideline					
policy and, guidelines	document approved	FMOH				2019
	A Comprehensive					
	database of HPC					
	burden and available					
Generate comprehensive	resources in the	FMOH,	NGOs, WHO,			
database of HPC needs	country	SMOH	CSOs, HPCAN			2018
			Cancer care			
			centers,			
	HPC unit set up in		cancer control			
Support each Cancer care	cancer centers across	FMOH,	steering			
Center to set up a HPC unit	the country	SMOH	committee			2021
	Membership of HPC		Cancer			
Support all HPC units to	units should include		centers,			
include all medical and	all relevant		cancer control			
psychosocial specialist and	healthcare	FMOH,	steering			
spiritual care providers	professionals.	SMOH	committee			2022
Support the adoption of the			Cancer care			
HPC guidelines by the HPC	HPC guidelines		centers,			
unit in every cancer care	adopted for	FMOH,	cancer			
center	implementation	SMOH	control,			2022

			steering		
			committee		
			Cancer care		
			centers,		
Increase the number of			cancer		
health and non-health			control,		
providers who offer palliative	Increased number of	FMOH,	steering		
care services	HPC providers	SMOH	committee		2019
Be also as lettered	Regulations and				
Develop regulations and	standards for HPC	FMOH,			
standards for HPC services	developed	SMOH	NGOs		2019
	HPC providers trained		FMOH, SMOH,		
Train all members of the HPC	to implement the	Cancer	cancer control		
unit on the implementation	national HPC	care	steering		
of the HPC guidelines	guidelines	centers	committee		2022
Train all oncologist, members	Oncologist, members				
of the HPC unit and other	of the HPC unit and				
health providers of cancer	other health				
care on the development of	providers of cancer		Universities		
an effective HPC plan for	care trained on the	Cancer	and Tertiary		
cancer patients and their	development of an	care	Institutions,		
caregivers	effective HPC plan	centers	HPCAN, NGOs		2022
Engage the telecoms industry					
to establish FREE					
communication lines at each			Telecommuni		
specialist palliative care unit		Cancer	cation		
for Tele Consult with patients	Free HPC tele consult	care	companies,		
and their family members	established	centers	NGOs		2019

	T	1	1	1	
Support the provision and					
coordination of HPC services			Public Health		
in secondary health facilities	HPC services available	FMOH,	institutions		
in each state	at secondary facilities	SMOH			2022
Support the provision and					
coordination of HPC services			Private		
in private health facilities and	HPC services available	FMOH,	Health		
centers	at private facilities	SMOH	institutions		2022
Integrate HPC services into	HPC services	FMOH,			
the Primary Healthcare (PHC)	integrated into PHC	SMOH	NPHCDA		2020
Support the provision and					
coordination of HPC services					
in at least one comprehensive					
primary health care facility	HPC available in				
per LGA	Comprehensive PHCs	NPHCDA	FMOH, SMOH		2022
Integrate HPC services for					
coverage in the National	HPC services				
Health Insurance Scheme	captured as coverable				
(NHIS).	in the NHIS	NHIS	FMOH, SMOH		2019
	Regulations and		·		
Develop regulations and	guidelines for				
guidelines for implementing	implementing home-				
home-based HPC	based HPC approved	FMOH,			
	for implementation	SMOH	CSOs, NGOs		2020
	Home-based HPC		-,		
Support the promotion of	available and				
home-based HPC in	implemented				
accordance to the regulations	according to	FMOH,			
and guidelines	guidelines	SMOH	CSOs, NGOs		2022
	Balacillics	3101011	C503, 14003		2022

Establish accredited HPC training centers, one in each geo-political zone	Accredited HPC training centers established	FMOH, SMOH	Training institutions, Professional bodies;		2020
Develop and implement inservice training on HPC for at least 10% of healthcare providers at all levels of health care	In-service training on HPC implemented	FMOH, SMOH	Health Facilities HPCAN		2020
Integrate palliative care into the training curricula of medical, nursing, pharmacy, social-work, nutrition, psychology, psychiatry physiotherapy etc.	HPC integrated into training curricula for different medical and health institutions	NUC, Tertiary Institutio ns and Postgrad uate Colleges			2020
Establish a Drug Revolving Funding (DRF) Committee for			Cancer control		
Narcotics in line with FMOH DRF guidelines	DRF committees for narcotics established	FMOH	Steering committee		2018
Create a budget line for DRF for narcotic medicines	Budget line for DRF created	FMOH	Cancer control steering committee		2018
Fund the DRF Account for			Cancer control		
narcotic medicines through budget appropriation	DRF account for narcotics funded	FMOH	steering committee		2018
Develop curriculum and	Curriculum and				
Training manuals for pain management	Training manuals for pain management	FMOH	Health Facilities		2019

T : ::: 1 (110)4/	0 ::: 1				
Train a critical mass of HCW	Critical mass of HCW				
in at least 30 tertiary	in tertiary facilities		Tertiary		
hospitals across the country	trained on pain		Health		
on pain management	management	FMOH	Facilities		2022
Train a critical mass of HCW	Critical mass of HCW		Secondary		
in Secondary hospitals across	in secondary facilities		Health		
the country on pain	trained on pain		Facilities,		
management	management	FMOH	NGOs		2022
Incorporate pain	Pain management				
management in the	integrated into				
curriculum of medical,	training curricula for	Tertiary	NUC and		
nursing and pharmacy	different medical and	Institutio	Professional		
schools	health institutions	ns	bodies		2020
	Pain management				
Institute in-house training of	training integrated				
healthcare workers on pain	into in-house training	Health	FMOH and		
management	HCW	Facilities	SMOH		2020
Establish a production line for					
oral morphine solution and					
other narcotics at Federal	FEPMAL producing		FEPMAL,		
Pharmaceutical Laboratory	oral morphine		NAFDAC,		
(FEPMAL)	solutions	FMOH	NGOs		2020
Create enabling policies and					
support for local					
pharmaceutical industries to	Policies supporting				
produce and market narcotic	local production of		NAFDAC and		
medicines	narcotics established	FMoH	SON		2020

Create regulations for the	Regulations and				
distribution of narcotics to	guidelines for the				
ensure cancer patients in	distribution of				
need of pain management	narcotics approved	NAFDAC;			
medication are priority	for implementations	FMOH			2020
Create distribution hubs for					
narcotics for cancer care in					
each of the six geo-political	Distribution hubs for	NAFDAC;			
zone	narcotics developed	FMOH			2020
Develop and disseminate					
information, education and			Health		
communication (IEC)	IEC materials on		Facilities,		
materials on HPC for cancer	cancer developed and		Universities		
patients to the medical	disseminated to the		and tertiary		
community	medical community	FMOH	hospitals		2019
Work with stakeholders/IPs					
and NGOs to source, develop					
and disseminate information,					
education and			Health		
communication (IEC)	IEC materials on		Facilities,		
materials on cancer to the	cancer awareness		CSOs, NGOs,		
general public	actively disseminated	FMOH	NGOs		2019
Collaborate with relevant					
stakeholders/IPs and NGOs to					
organize annually hospice					
and palliative care awareness					
campaign especially during			Health		
the celebration of world	HPC awareness		Facilities,		
palliative care day.	campaigns	FMOH	CSOs, NGOs		2019

Support stakeholders to					
organize annual general					
meeting and scientific session					
as a veritable platform for					
dissemination of information,					
education and			Health		
communication on HPC to	Meetings on HPC		Facilities,		
the medical community and	awareness	FMOH	CSOs, NGOs,		2019

4. ADVOCACY AND SOCIAL MOBILIZATION

GOAL: Increase cancer awareness and advocate for cancer control amongst the populace.

GOAL: Increase cancer awareness and advocate for cancer control amongst the populace.										
ACTIVITY	OUTPUT	LEAD	KEY	RISKS	MITIGATION	DELIVERY/				
		MDA	PARTNERS		STRATEGY	COMPLETION				
						DATE				
1.1.A Stepdown of	Cancer plan reviewed	FMOH,	Mass	- Poor buy-in to	- Involve	2018				
cancer plan to all levels	and adopted at all	SMOH	media	national plan.	representatives from					
of government (Zonal,	levels of government		networks,	-Lack of proper	every level of					
States, Wards,				coordination	government in the					
community leaders)			CSOs,	between	preparation phase to					
				implementing	ensure buy-in.					
			NGOs,	stakeholder	- Training of trainers					
				groups.	to ensure uniformity					
			Corporate		in implementation					
			organizatio							
			n							
			Influential							
			Individuals							
1.1. B) Effective		FMOH,				2019				
demonstration of the		SMOH								
different approaches to										
cancer control during										
the campaigns (e.g.										
a) lectures on different										
types of cancers with										
emphasis on early										
detection and early										
treatment,										
b) Screening for breast,										

cervical, prostate &						
colorectal lesions,						
c) Phone in radio						
programs						
d) Jingles on different						
stages of cancers,						
treatment & outcomes.						
1.1C) Sustain	Yearly planned	FMOH,	CSOs	Funding	Effective and timely	2018
commemoration of	programs to	SMOH	NGOs,	restrictions to	planning for	
World Cancer Day on	commemorate these		FMOH,	effect planned	collaboration and	
4th February and	world events.		Corporate	programs.	sustainability with	
National Breast Cancer			organisatio		donor agencies,	
awareness month in			ns,		FMOH and corporate	
October each year.			Celebrities		groups with	
1.1D) Develop school-	Designed Cancer		Ministry of	- Unwillingness of	Get buy-in from	2018
based activities	prevention activities		Education,	schools to adopt	education boards or	
targeting children,	which have been		Education	the activities.	their representatives.	
adolescents and youths	adopted by schools		boards of	- disaccord		
in cancer prevention.			all states,	between		
			CSOs,	implementing		
			NGOs,	partner groups		
1.1E) Leverage on	Comprehensive list of		LGAs	-Poorly financed	Ensure budget for	2018
existing community	participatory PHCs		responsible	or equipped PHCs,	sustainable	
resources such as PHCs,	WDCs, CBOs		for PHCs.	WDCs.	community resources	
WDCs, CBOs, etc.				-Weak	and infrastructure to	
			Participatin	infrastructure of	allow maximum	
			g hospitals	PHCs, WDCs to	effectiveness.	
			responsible	cope with		
			for WDC's	workload		

1.1F) Encourage	Targeted		FMOH, Min	-Lack of	-Comprehensive plan	Quarterly
adoption of healthy	messages/programs		of	coordination	for dissemination	programs that
lifestyles that will	on healthy lifestyles,		Education,	between various	with buy-in of all	are to be
enhance cancer	cancer prevention		Min of	arms of	members.	run(aired/diss
prevention and early	and early detection in		Transport,	government.	-Adequate budgeting	eminated)
detection including	different languages		NGOs,	-Insufficient	allowance for	year on year
tobacco control.	that can easily be		CSOs, Min	budget allowance	dissemination.	from 2018 -
	disseminated.		of	for adequate	-Low cost methods	2022
			Communic	awareness and	for production and	
			ation/Mass	dissemination.	dissemination to	
			media		various levels	
2.1A) Design Robust	Comprehensive		Min of	-Timeline of	-Robust selection	2018
human resource	capacity building		Education,	trainings and	process for recruiting	
capacity building	programs designed		AORTIC,	numbers of	master trainers.	
programs for training of			NGOs,	master trainers	-Ensure capacity	
trainers which will			CSOs,	trained who can	building programs	
ensure maximum			corporate	effectively cascade	are well thought out	
dissemination of cancer			organisatio	the training.	and planned but	
awareness information			ns.	-Complicated	simple enough for	
				programs that	easy dissemination at	
				may be difficult to	the various levels.	
				effectively		
				disseminate.		
2.1B) Quarterly lectures	Lectures and	FMOH	Ministry of	-Inadequate	Thorough planning to	Quarterly
and demonstration	demonstrations		Communic	planning or timing	involve all stake	events on
activities on cancer	conducted on cancer		ation, Mass	of lectures and	holders ensures best	year to year
awareness and	awareness and		media	demonstrations.	results. Adequate	basis from
control.	control		Networks,	- Poor turnout at	advertising and	2018 – 2022.
			Corporate	demonstrations or	awareness of events	
			•			

			ns	hamper effective	attendances	
				cancer awareness.		
3.1 A) Health sector	Appointment of	FMOH	Corporate	-Attendance of	- Give adequate	2018
stakeholders (NHIS,	health sector		organizatio	appointed	notice when planning	
NPHCDA NGOs, CSOs	stakeholders as		ns, NHIS,	members at key	key events to ensure	
etc.) to be involved in	members of steering		NPHCDA,	planning events.	maximum	
an effective cancer	committee on		NGOs,	- Ineffective	participation.	
control plan by	national strategic		CSOs	logistical planning	- Ensure budget	
2019/2020.	cancer control plan			to ensure finished	provision from	
				plan by 2019/2020	partners to ensure	
					adequate logistical	
					planning	
3.1 B) First ladies of	- Commitment from	FMOH,	NGOs,	-Conflict of	- Strict selection	Quarterly
states, faith based	First ladies, FBO's,		CSOs,	interest of	criteria for electing	meetings
groups, union	traditional rulers,		Governor's	members who run	members to mitigate	throughout
organizations/associati	Media networks etc.		wives	their own NGOs.	potential conflicts of	the year from
ons, traditional rulers,	to implement the		forum	- Inadequate	interests.	2018 – 2019.
media houses, etc., to	national cancer			funding for mass	- Source and utilize	
be involved in making	control plan.			awareness	inexpensive means of	
cancer everyone's				campaigns and	mass awareness	
business and				effecting of plan.	campaigns from key	
implement the cancer					partners that can aid	
control plan.					effecting of plan	
3.1 C) Synergize with	Established	FMOH	NACA,	-Ineffective	-Invite all	2018
the stakeholders in	relationships with		NPHCDA,	strategies in the	stakeholders to open	
Polio, Ebola, Tobacco	campaign organizers		NAFDAC,	implementation of	event where sharing	
and HIV successful	from successful Polio,		NGOs,	cancer campaigns.	of ideas and	
campaigns.	Ebola, HIV programs.		CSOs	- Unwillingness of	strategies would be	
				groups to	encouraged.	

				cooperate for	- Allow groups to	
				effective results	have a sense of	
					ownership of the	
					cancer plan	
4.1 A) The NCCP office	-Bill on cancer plan	FMOH,	NGOs,	-Incomplete	- Ensure stakeholders	End of 1 st
to ensure the bill on	formulated,	National	CSOs	national cancer	work towards timely	quarter 2018
cancer plan is	presented and	assembly		plan by 2018.	completion of cancer	so that bill can
formulated and	enacted by the	ussembry		- Bill on Cancer	plan 2018-2022.	be budgeted
presented to legislators	legislators.			plan not	- Scheduled	for.
for enactment before	registators.			presented on time	meetings and	101.
end of 2018.				for enactment at	reviews to ensure	
CHG 01 2010.				end 2018.	timely formulation	
				Ciid 2010.	and presentation of	
					cancer bill for	
					enactment	
4.1 B) Sensitize and	Philanthropists and	FMOH	Philanthro	Failed	Strategic	2018
solicit support from	community leaders	TIVIOTI	pists,	sensitization of	sensitization	2018
Philanthropist and	•					
•	sensitized on support		community	philanthropists.	meetings to ensure	
community leaders for	granted for cancer bill		leaders,		buy-in from	
the implementation of	and its		NGOs,		philanthropists and	
the bill when passed.	implementation.		CSOs		community leaders	
5.1 A) Involve Brand	Brand ambassadors	FMOH,	Celebrities,	People unwilling	Get buy-in of	Quarterly
ambassadors such as	and cancer	SMOH	cancer	to fully participate	celebrities, reps from	event to be
celebrities, influential	champions engaged		champions	in fight against	FBOs, Community	held
persons to be involved	and involved in		/survivors,	harmful beliefs	leaders and involve	throughout
in championing the	fighting to dispel		Community	because of own	them in planning to	the cancer
fight in dispelling	harmful beliefs		leaders,	beliefs or conflicts	ensure ownership of	plan 2018 -
harmful cultural beliefs			NGOs and	of interests	the plan, allowing for	2022
and practices that			CSOs, Faith		improved success.	
negatively affect cancer			based			

control.			Organisatio			
			ns.			
5.1B) Creation of	Jingles/drama/soaps	FMOH,	Min of	Insufficient budget	Involve	2018
drama/soaps/jingles	created and prepared	SMOH	Education,	for creation of	philanthropists and	
using script writers,	for dissemination		Media	drama/jingles etc.	corporate	
actors and actresses, as			networks,		organizations at	
well as school children			Selected		every stage of	
& villagers.			schools,		planning to ensure	
			min of		adequate budgeting.	
			Communic			
			ation			

5. DATA MANAGEMENT AND RESEARCH

GOAL 5: To conduct and support integrated programs that provides high quality cancer data for dissemination, research and planning

						Delivery/
		Lead	Key		Mitigation	Completion
Activities	Output	MDA	Partners	Risk	strategy	Date
Include cancers as part of						
the integrated disease						
surveillance system of the						
country		FMOH	NGOs			2019
Develop protocols for			NGOs;			
frontline health care			Cancer			
workers to identify	Protocols for		Centers			
common cancers and refer	identifying common		and Health			
to higher levels of care	cancers developed	FMOH	Facilities			2020
			NGOs;			
			Cancer			
Establish more cancer			Centers			
registries where they don't	Additional cancer		and Health			
exist	registries established	FMOH	Facilities			2020
Adopt for use the existing						
SOPs of the African cancer						
registry network	SOPs adopted					2020
Train more data collectors	More data collectors					
for the cancer registries	trained					2021
			Health			
			Facilities;			
			Cancer			
Employ more cancer	Additional Cancer		Centers;			
registrars	registries employed	FMOH	NGOs			2022

Develop and implement					
infrastructure and tools for	Additional Tools for				
data capturing in the	data capturing				
registries	developed	FMOH	NGOs		2019
Implement supportive					
supervision to coordinate	Supportive				
the activities of cancer	supervision				
registries	implemented	FMOH			2020
			Health		
Develop curriculum for			Facilities;		
training CHEWs on cancer	Training curriculum		Cancer		
basics	for CHEWs developed	FMOH	Centers		2021
Identify all organizations					
working on cancer					
prevention, early detection,	Database of				
treatment and palliative	organizations working		NGOs;		
care	in the cancer space	FMOH	CSOs		2019
	Data tracking and				
Develop data tracking and	supervisory tools				
supervisory tools	developed	FMOH			2019
Push for a bill of					
establishing a trust fund for					
cancer research and	Bill for trust fund				
training.	developed	FMOH	NGO		2018
Develop Advocacy Deck for	-		NGOs;		
budgetary allocation for	Advocacy deck		Cancer		
cancer research	developed	FMOH	Centers		2018

			and		
			Universitie		
			s and		
			Research		
			centers		
			NGOs;		
			Cancer		
			Centers		
			and		
Conduct training of health			Universitie		
care workers in cancer care	Training on grant and		s and		
on grant and proposal	proposal writing for		Research		
writing	cancer research	FMOH	centers		2018

6. SUPPLY CHAIN MANAGEMENT (LOGISTICS)

GOAL: To ensure the availability of drugs, consumables and functional equipment for cancer care in Nigeria

		LEAD	KEY		MITIGATION	DELIVERY/				
ACTIVITIES	OUTPUT	MDA	PARTNERS	RISK	STRATEGY	COMPLETION DATE				
Conduct an assessment										
of a functional oncology	Assessment of a		NGOs/							
supply chain system that	functional supply chain		CSOs/							
is adaptable to Nigerian	outside of Nigeria		Private							
context.	conducted	FMOH	sector			2018				
Conduct an assessment			NGOs/							
of the oncology supply	Assessment of oncology		CSOs/							
chain system in Nigeria	supply chain system in		Private							
to identify gaps.	Nigeria conducted	FMOH	sector			2018				
			NGOs/							
Develop a framework	Framework to address		CSOs/							
that addresses identified	identified gaps from		Private							
gaps.	assessment developed	FMOH	sector			2018				
			NGOs/							
			CSOs/							
Review existing	Robust maintenance		Private							
maintenance plan.	plan/strategy developed	FMOH	sector			2018				
	Repair of non-functional									
	equipment across all		NGOs/							
Assess and effect repair	comprehensive cancer		CSOs/							
of non-functional	care centers in Nigeria		Private							
equipment.	effected	FMOH	sector			2018				

	New laboratory,					
	pathology, diagnostic					
	radiology, nuclear					
	medicine and					
	radiotherapy equipment					
	procured and installed in		NGOs/			
	comprehensive cancer		CSOs/			
Support the deployment	care centers in the 6		Private		Public Private	
of new equipment.	geopolitical zones	FMOH	sector	Funding	Partnership	2020
			NGOs/	_		
Conduct workforce			CSOs/			
capability assessment of	Workforce capability		Private			
local technicians.	assessment conducted	FMOH	sector			2019
Train local equipment						
maintenance staff based			NGOs/			
on identified gaps from	Training of local		CSOs/			
the workforce capability	equipment maintenance		Private			
assessment.	staff conducted	FMOH	sector			2019
Integrate oncology into	Oncology integrated into		NGOs/			
existing supply chain	existing supply chain		CSOs/			
management unit at the	management unit at the		Private			
FMoH.	FMoH	FMOH	sector			2020
	Coordinated					
Establish coordinated	procurement of					
procurement and	chemotherapy drugs and		NGOs/			
distribution of oncology	consumables established		CSOs/			
drugs and consumables	for all comprehensive		Private			
for Nigeria.	cancer care centers	FMOH	sector			2018

Support the					
development and					
deployment of a supply	Supply chain				
chain management tool	management tool				
that creates visibility	deployed in all oncology		NGOs/		
into stock across	pharmacies at the		CSOs/		
different layers of the	comprehensive cancer		Private		
supply chain.	care centers	FMOH	sector		2020

7. Governance and Finance

GOAL: To ensure effective coordination and adequate resources to reduce the incidence and prevalence of cancer in Nigeria by 25% in 2022 (from 102,000 cases per year and 80,000 dying per year)

		LEAD	WEW.		BAITICA TION	DELIVERY/
ACTIVITIES	ОИТРИТ	MDA	PARTNERS	RISK	MITIGATION STRATEGY	COMPLETION DATE
Collate data on	Published register of					
stakeholders in the cancer	stakeholders and their					
space in Nigeria by	activities in the cancer		NGOs/			
priority areas as outlined	space		CSOs/			
in the NCCP and update			Private		Private sector	
regularly		FMOH	sector	Lack of Funding	involvement	2018
To develop guidelines for						
the coordination of			NGOs/			
activities of different			CSOs/			
stakeholders to ensure	Guidelines developed		Private		Private sector	2018
alignment with the NCCP	and disseminated	FMOH	sector	Lack of Funding	involvement	
Engage with stakeholders			NGOs/			
to review, streamline and	Stakeholders report		CSOs/			
align activities with the	activities to the Ministry		Private			
NCCP	in line with the NCCP	FMOH	sector			2018
Organize annual						
stakeholder engagement					Leverage	
(e.g. meetings,					existing	
conferences, workshops)			NGOs/		NGO/CSO	
to review and address	Annual reviews		CSOs/		platforms for	
issues on implementation	conducted and reports		Private		stakeholder	
and progress.	developed	FMOH	sector		meetings	2018

Periodic review of					
activities across all priority			NGOs/		
areas of action and	Quarterly reviews		CSOs/		
prepare quarterly	conducted and report s		Private		
progress reports	developed	FMOH	sector		2018
Leverage technology to	Improved update of				
improve update of	stakeholders and				
stakeholders and activities	activities	FMOH			2019
Conduct gap analysis					
annually across cancer					
care institutions in Nigeria	Gap analysis conducted		NGOs/		
and produce plans to	and plans to improve		CSOs/		
improve accessibility to	access to cancer care		Private		
cancer care	developed	FMOH	sector		2018
Monitor periodically the					
implementation plans					
developed to improve	Implementation plan				
accessibility in cancer care	periodically monitored	FMOH			2018
Develop framework for a	Framework developed				
National cancer fund	for national cancer fund				2019

Provide financial					
protection for indigent			NGOs/		
cancer patients e.g.	Financial protection		CSOs/		
Reimbursement of cancer	provided for indigent		Private		
care by the NHIS	cancer patients	FMOH	sector		2020
Davison and daviders	De sulata su fua sa cua si				
Review and develop a	Regulatory framework				
regulatory framework for	developed for				
commodities for cancer	commodities in cancer				
care	care	FMOH			2020
Ensure the alignment of					
FMOHs yearly cancer					
budgets with NCCP	FMoH Cancer budget				
priorities in Phase 1 and	aligned with NCCP				
Phase 2	priorities	FMOH			2018
Push for the passage of					
the bill on the	Bill passed and National				
establishment of National	Center for Cancer	FMOH,	NGOs/CSOs/		
Centre for Cancer	Research and Treatment	National	Private		
Research and Treatment	established	Assembly	sector		2018
Push for the passage of	Bill passed and the				
the bill on the	National Agency for	FMOH,	NGOs/CSOs/		
establishment of National	Cancer Control	National	Private		
Agency for Cancer Control	Established	Assembly	Sector		2019

SECTION 6 MONITORING & EVALUATION FRAMEWORK

PRIORITY	INDICATOR	DATA	BASELINE	TARGET	TARGET	TARGET	TARGET	TARGET
AREAS		SOURCE		YEAR 1	YEAR 2	YEAR 3	YEAR 4	YEAR 5
PREVENTION	Percent coverage for HPV							
	vaccine	FMoH	No	No	Yes	Yes	Yes	Yes
	Percent national screening							
	programs that follow							
	recommendations/guidelines							
	for addressing detected							
	abnormalities	FMoH/SMoH	TBD	25%	40%	60%	80%	100%
	Percent of Health facilities at							
	all levels of healthcare							
	(primary, secondary and							
	tertiary), providing							
	screening/early detection and							
	HPV vaccination for cancer	FMoH/SMoH	TBD	30%	45%	60%	75%	90%

PRIORITY	INDICATOR	DATA	BASELINE	TARGET	TARGET	TARGET	TARGET	TARGET
AREAS		SOURCE		YEAR 1	YEAR 2	YEAR 3	YEAR 4	YEAR 5
DIAGNOSIS	Number of comprehensive							
AND	cancer care centers in the							
TREATMENT	country that can offer							
	radiotherapy as part of	Tertiary						
	treatment for cancer patients	hospitals	TBD	2	2	3	3	4
	Number of comprehensive							
	cancer care centers in the	Tertiary						
	country with a functional	hospitals	0	1	1	2	2	2

multi-disciplinary tumor board							
Number of comprehensive							
cancer centers in the country							
that have adopted and							
implemented the updated							
treatment guideline in the	Tertiary						
management of patients	hospitals	0	1	1	2	2	2

PRIORITY AREAS	PERFORMANCE INDICATOR	DATA SOURCE	BASELINE	TARGET YEAR 1	TARGET YEAR 2	TARGET YEAR 3	TARGET YEAR 4	TARGET YEAR 5
SUPPLY CHAIN	Percent of identified							
	gaps from the							
	assessment of the							
	country oncology							
	supply chain that is	Assessment						
	addressed	report	TBD	50%	75%	85%	90%	100%
	% of time that all the							
	laboratory, pathology,							
	diagnostic radiology							
	and radiotherapy							
	equipment in the							
	country at the							
	government owned							
	comprehensive cancer							
	care centers are	Tertiary						
	functional	hospitals	TBD	80%	85%	90%	95%	100%

# of local engineers							
trained that are							
working in each of the							
comprehensive cancer	Tertiary						
care centers	hospitals	TBD	1	2	3	3	3
% of comprehensive							
cancer care centers							
that pool							
procurement of	Tertiary						
chemotherapy drugs	hospitals	0%	25%	50%	75%	100%	100%
% of comprehensive							
cancer care centers							
that report no stock-							
out of commonly used	Tertiary						
chemotherapy drugs	hospitals	TBD	85%	90%	95%	100%	100%

PRIORITY	INDICATOR	DATA	BASELINE	TARGET	TARGET	TARGET	TARGET	TARGET
AREAS		SOURCE		YEAR 1	YEAR 2	YEAR 3	YEAR 4	YEAR 5
HOSPICE AND	# of cancer care							
PALIATIVE CARE	facilities that have a							
	HPC unit that have							
	adopted the HPC	Health						
	guidelines	Facilities	TBD	50%	75%	85%	90%	100%
	# of providers trained							
	on adherence to the	Health						
	HPC guidelines	Facilities	TBD	50%	75%	85%	95%	100%

TBD 6	60% 80%	
	TBD	TBD 60% 80% 90% 95%
50% 80%		95%
50% 80% 90%	90%	

PRIORITY	INDICATOR	DATA	BASELINE	TARGET	TARGET	TARGET	TARGET	TARGET
AREAS		SOURCE		YEAR 1	YEAR 2	YEAR 3	YEAR 4	YEAR 5
ADVOCACY &	Number of States	State Cancer	0	9	18	27	37	37
SOCIAL	implementing Cancer	Control Plans						
MOBILIZATION	Control activities based							
	on the national cancer							
	control plan (2018-							
	2022)							
	% of planned cancer	Sensitization	0	20%	40%	60%	80%	100%
	control sensitization	Activity						
	activities conducted	Reports.						

PRIORITY AREAS	INDICATOR	DATA SOURCE	BASELINE	TARGET YEAR 1	TARGET YEAR 2	TARGET YEAR 3	TARGET YEAR 4	TARGET YEAR 5
	been reduced.							
	control which have							
	detrimental to cancer							
	practices/beliefs							
	cultural	PHC Surveys		decrease	decrease	decrease	decrease	decrease
	% of identified harmful	Hospital &	TBD	20%	40%	60%	80%	100%
		Policies						
		Cancer						
		2. FMOH -						
	passed	Assemblies						
	legislation/policies	House of						
	Control	and State						
	Number of new Cancer	1. National						
	interventions							
	prevention							
	implementing							
	secondary and tertiary)							
	system (primary,							
	healthcare delivery							
	the three tiers of	PHC Surveys						
	% of institutions across	Hospital and	TBD	20%	40%	60%	80%	100%
	control.							
	information on cancer							
	dissemination of							
	Capacity Building in advocacy for maximum							

DATA	Number of population-							
MANAGEMENT	based cancer registries							
AND RESEARCH	per geo-political zone							
	that receive complete							
	data in a timely fashion	FMoH	TBD	60%	70%	80%	90%	100%
	Establish and							
	Operationalize the							
	database of all cancer							
	control programs in the							
	country	FMoH	TBD	50%	70%	80%	95%	100%

PRIORITY AREAS	INDICATOR	DATA SOURCE	BASELINE	TARGET	TARGET	TARGET	TARGET	TARGET
				YEAR 1	YEAR 2	YEAR 3	YEAR 4	YEAR 5
GOVERNANCE &	% of activities in		0	30%	40%	60%	70%	80%
FINANCE	NCCP							
	delivered/completed							
	% of institutions across		0	30%	40%	50%	60%	70%
	the cancer continuum							
	complying with							
	standard service							
	delivery guidelines							

No of cancer care	1	2	3	4	4	6
projects financed by						
PPPs						
% average of donor	TBC	3%	4%	5%	6%	8%
funding allocated to						
cancer						
% of FMOH funding						
allocated to cancer	Less than 1%	3%	4%	6%	7%	8%
care						
% increase in number	0%	15%	30%	45%	60%	75%
of skilled healthcare						
practitioners in cancer						
care.						

Section 7 COSTING

The main objective of this section is to provide cost estimates for the five-year period of the NCCP so that stakeholders know the cost required to operationalize the plan. The section also provides the cost estimates to be used for advocacy and resource mobilization from stakeholders (international donors and local private sector, civil society, and Government) in the fight against cancer in Nigeria. The approach assumed an inflation rate of 5% for the Nigerian Naira (NGN)) on the cost estimates. The official exchange rate used to convert the NGN to the USD is 315 NGN: 1 USD.

The National Cancer Control Plan opted for an activity-based costing approach so as to provide as close to accurate as possible costing estimates to inform better budgeting at all levels. It also recognizes the different contributions required by the respective stakeholders involved in the implementation of the plan. It is important to note that many of these activities could be supported by development partners.

Table: Cost breakdown by Priority Area and year (in one-hundred thousand Nigerian Naira)

Priority Areas	2018	2019	2020	2021	2022	Total (5-year)
Prevention	122,835.40	128,635.61	135,177.64	106,494.50	111,940.77	605,083.91
	122,633.40	120,033.01	155,177.04	100,494.30	111,940.77	003,063.91
Diagnosis and Treatment	204.40	54.81	214.33	-	121.55	595.09
Hospice and Palliative Care	608.80	854.28	458.64	330.27	468.33	2,720.32
Advocacy	1,011.16	681.79	826.13	751.67	910.80	4,181.54
Data Management and Research	739.13	550.58	866.59	1,081.71	959.87	4,197.88
Supply Chain Management (Logistics)	731.84	82,317.92	86,469.43	90,671.78	95,326.92	355,517.88
Governance and Finance	371.60	140.28	257.54	14.47	136.74	920.64
	-	-	-	-	-	-
Grand total	126,502.32	213,235.26	224,270.29	199,344.39	209,864.99	973,217.25

S/N	Priority Areas	Amount (NGN)	Amount (USD)
1	Prevention	60,508,390,843.09	192,090,129.66
2	Diagnosis and Treatment	59,508,662.50	188,916.39
3	Hospice and Palliative Care	272,032,497.06	863,595.23
4	Advocacy	418,153,850.83	1,327,472.54
5	Data Management and Research	419,787,613.31	1,332,659.09
6	Supply Chain Management (Logistics)	35,551,788,079.18	112,862,819.30
7	Governance and Finance	92,063,876.56	292,266.27
	Grand total	97,321,725,422.53	308,957,858.48