

National Strategic Plan for the Prevention and Control of Non-Communicable Diseases in the Federated States of Micronesia

2013-2017



May 17, 2012

**National Strategic Plan for the Prevention
and Control of NCDs**

2013-2017



Message from the Secretary

Acknowledgment

I would like to extend our most sincere gratitude and appreciations to all those who contributed to the success of this National NCD Strategic Plan of Action. I would like to start by recognizing the FSM Department of Health and Social Affairs, FSM Department of Education, FSM Department of Resources and Development, College of Micronesia, Land Grant Program, the four States Department of Health Services, States Department of Agriculture, NGOs and non-government representatives. I must also extend words of appreciations to our international friends and colleagues like WHO, SPC, PIHOA and CDC for their assistance and continued support during the process of refinement and finalization of this document. We warmly welcome your invaluable comments and input and most especially to PIHOA for your help and assistance. I would also like to thank the National NCD Steering Committee members for their dedication and hard work without which, we will not be able to complete this work. Last but not the least; I would like to recognize the support and encouragement from the Secretary, Dr. Vita Skilling and Assistant Secretary, Marcus Samo. Secretary Vita Skilling is the chair of the National NCD Steering Committee whose responsibility is to put together and to finalize the plan. Thank you very much Secretary Skilling and all members of the FSM NCD Steering Committee for your dedication and for the hard work that each one of you contributed in the overall success of this work.

I must say that the work of this FSM Non-Communicable Disease (NCD) Strategic Plan of Action has been very lengthy and very time consuming. However, regardless of the many tasks and the very busy schedules for many of you, we are able to complete the work as planned and today we can see the product of that collaborative and concerted efforts of the many individuals, partners, departments representatives, NGOs and programs (national and states alike). Congratulations to you all for a job well done.

Again thank you all and let's continue to work together to improve the overall health of our nation and most especially in the prevention and control of NCDs and their risk factors.

Thank you very much.

Kipier Lippwe
FSM NCD Program Manager
On behalf of the FSM NCD Steering Committee

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| | | | |
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Table of content

| | |
|---|----|
| Cover Page | 1 |
| Message from secretary | 2 |
| Acknowledgement | 3 |
| Table of content | 4 |
| List of Abbreviations/ Acronyms | 6 |
| Country Profile | 7 |
| Map of the FSM | 7 |
| I. Background | 7 |
| Key recommendation (STEPwise framework) | 8 |
| PIHOA Emergency Declaration | 8 |
| Table 1: Rates of NCD in the FSM (2003-2011) | 9 |
| Chart 1: Rates of NCD in the FSM (2003- 2011) | 9 |
| II. Development of the Strategy | 10 |
| III. Overview of the Strategy | 10 |
| NCD Pacific Framework | 11 |
| Figure 1: The Causation pathway for Chronic Disease | 12 |
| IV. Vision | 13 |
| V. Mission | 13 |
| VI. Goals | 13 |
| VII. Reducing Prevalence of Common Risk factors | |
| 1. Tobacco Use | 13 |
| 2. Betelnut Use | 14 |
| 3. Alcohol Use | 16 |
| 4. Nutrition | 17 |
| 5. Physical Activity | 18 |
| 6. Hypertension | 19 |
| 7. Diabetes | 20 |
| 8. Cancer | 21 |
| VIII. Improving Medical Intervention | |
| 1. Primary care for NCD | 22 |
| IX. Improving Secondary Care | |
| 1. Hospital Care | 23 |
| X. Improving Tertiary Care | |
| 1. Improving Survivorship Support Services | 24 |
| XI. Implementation Plan | 25 |
| Annexes: | |
| Annex A: Physical Activity | 26 |
| Annex B: Nutrition | 28 |
| Annex C: Alcohol | 32 |
| Annex D: Tobacco | 34 |
| Annex E: Diabetes | 38 |
| Annex F: MODFAT | 42 |

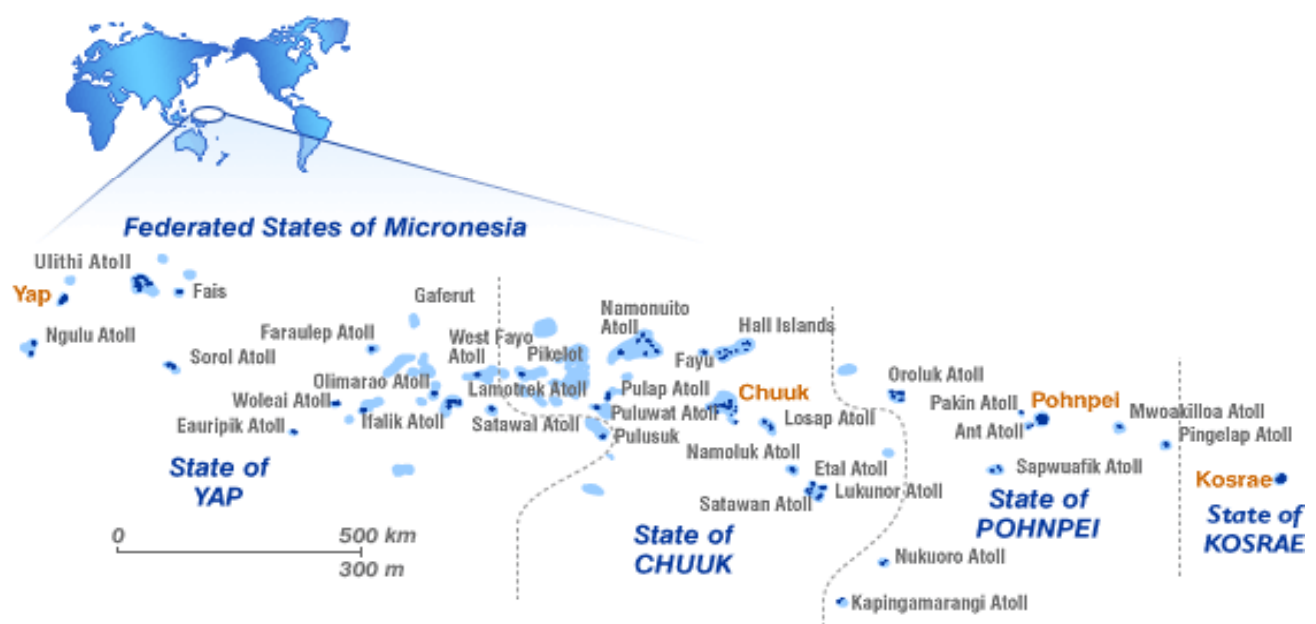
List of Abbreviations/ Acronyms:

| | |
|---------|--|
| AG | Attorney General |
| COM-CES | College of Micronesia-Community Extension Services |
| DEA | Department of Economic Affairs |
| DHSA | Department of Health and Social Affairs |
| DHS | Department of Health Services |
| DOJ | Department of Justice |
| DPCP | Diabetes Prevention and Control Program |
| EA | Economic Affairs |
| ED | Education Division |
| HA | Health Assistant |
| HS | Health Services |
| MDG | Millennium Development Goal |
| MO | Medical Officer |
| NCD | Non-communicable diseases |
| NDOE | National Division of Education |
| NGO | Non-government organization |
| NRT | Nicotine Replacement Therapy |
| PA | Physical Therapy |
| PH | Public Health |
| SAMH | Substance Abuse Mental Health |
| SDHS | State Department of Health Services |
| SDOE | State Department of Education |
| TOR | Term of References |
| FSM | Federated States of Micronesia |
| NPAN | National Plan of Action for Nutrition |
| SDP | Strategic Development Plan |
| ICN | International Conférence on Nutrition |
| COM | College of Micronesia |
| NFNC | National Food and Nutrition Commission |
| DoA | Department of Agriculture |
| FP | Family Planning |
| MCH | Maternal Child Health |
| TCP | Teacher Child and Parents |
| BFHI | Baby Friendly Hospital Initiative |
| ORS | Oral Rehydration Solution |
| IMCI | Integrated Management of Childhood Illnesses |
| NFNP | National Food and Nutrition Policy |
| WBC | Well Baby Clinic |
| WHO | World Health Organization |
| IDA | Iron Deficiency Anemia |
| IPM | Integrated Pest Management |

I. Country Profile:

Population: 102,624 (2010 census)
Annual growth rate: .34%
Birth rate: 19/1000
Death rate: 4/1000
Life expectancy: 67.20 yrs
Infant mortality rate: 19/1000
Fertility rate: 3
Exclusive Breast Feeding through 6 mos.: 66%

II. Map of the FSM



III. BACKGROUND

There is worldwide evidence of the enormous health and economic burden that Non-communicable Diseases (NCDs) such as diabetes, cardiovascular disease, cancer, mental health issues like stress and depression, and malnutrition place on developed and developing countries. Furthermore, it is projected that these impacts will continue to rapidly escalate in the future.¹ Risk factors for developing NCDs have been well established. The major lifestyle risks factors for NCDs are smoking, physical inactivity, alcohol misuse and unhealthy diet.²

The Pacific region is gaining notoriety for its extremely high rates of many NCDs – particularly obesity and diabetes. In 2010, the Pacific Islands Health Officers Association (PIHOA) has declared a state of NCD emergency for the Pacific region. At the same time problems of

¹ World Health Organization. The Global Burden of Disease. Harvard School of Public Health / World Health Organization, Geneva. 1996.

² World Health Organization. World Health Report 2002. World Health Organization, Geneva. 2002

communicable disease persist. FSM suffers from the double burden of NCD and communicable diseases a classic problem in the developing countries.

At previous conferences held in Fiji, Cook Islands, Palau and Papua New Guinea (PNG), the concept of “Healthy Islands” as a unifying theme for health promotion and protection was adopted and advanced. At the 2001 Health Ministerial Conference in Madang (PNG), further commitment to “Healthy Islands” was made with specific emphasis being given to future action.

In view of this progress, it was decided that the 2003 Health Ministers’ Conference should have one unifying theme of “Healthy Lifestyle”, while also building on the Healthy Island Vision and risks to health as articulated in the 2002 World Health Report.

During the Ministers’ conference, three working groups were formed and each was asked to discuss and provide recommendations on one of the following themes:

- stewardship and the role of the Ministry of Health;
- enabling environments for healthy lifestyles; and
- surveillance and the management of diabetes and other non communicable diseases (NCDs).

Key recommendations for future action from these working groups were that:

- the STEPwise framework for NCD prevention and control be recommended as the fundamental basis for risk reduction for the priority NCDs in the Pacific Island countries and areas.
- governments, through the Ministries of Health, should:
 - develop a national NCD plan based on this template(WHO STEPWise Template;
 - set up intersectoral mechanisms (including with other government department, non-governmental organisations (NGOs) and the private sector), for informing society of these commitments and involving them in implementing the plan;
 - assess the potential health impact of proposed policies as an integral part of public decision making; and
 - report on progress at the next Directors of Health Meeting in 2013.
- appropriate financial resources should be allocated for NCD control according to the framework of the STEPwise approach to NCD prevention and control.

In response to these recommendations and its own concerns about the growing threat of NCDs, FSM national government sought to convene a workshop to develop a “National Strategy to Prevent and Control Non-communicable Diseases”. This report provides an overview of the workshop process and outcomes. Using the STEPwise approach, the report also identifies specific actions required to address the four key NCD risk factors (i.e. alcohol and tobacco use, unhealthy eating, and physical activity).

NCD is the number one killer in the FSM³. The Pacific Island Health Officers Association (PIHOA) Board Resolution #48-01 adopted and signed May 24, 2010 “Declaring a Regional State of Health Emergency Due to the Epidemic of Non-Communicable Diseases in the USAPIs indicated that the leading cause of morbidity and mortality for adults are from NCDs including obesity, cancer, cardiovascular diseases, stroke, diabetes, depression, injury, arthritis and gout.

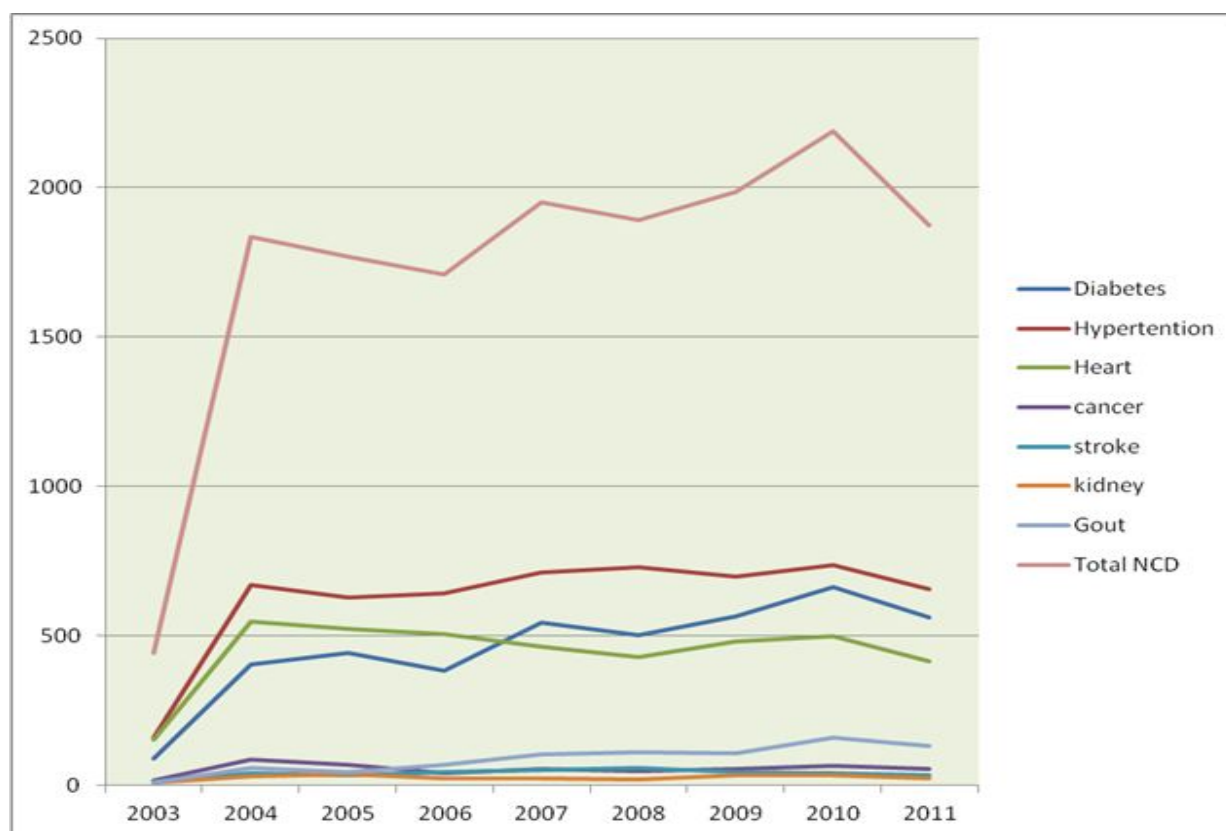
³ FSM Department of Health HIS data

The table and chart below (Table 1 and Chart 1) shows the rates for six major NCDs from 2003 to 2011 in the FSM.

Table 1: Rates of NCDs in the FSM from 2003-2011 (rates per 1,000/ population per year)

| | 2003 Rate | 2004 Rate | 2005 Rate | 2006 Rate | 2007 Rate | 2008 Rate | 2009 Rate | 2010 Rate | 2011 Rate |
|--------------------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|
| FSM | | | | | | | | | |
| <i>Diabetes Mellitus</i> | 88.7 | 405.6 | 441.9 | 384.3 | 544.4 | 502.9 | 566.1 | 663.3 | 562 |
| <i>Hypertension</i> | 158 | 670.1 | 627.6 | 642.1 | 711.5 | 729.3 | 696.6 | 736.5 | 657.3 |
| <i>Heart</i> | 153.4 | 545.9 | 522.8 | 506.3 | 464.1 | 428.6 | 482.6 | 497.9 | 414.2 |
| <i>Cancer</i> | 15 | 84.9 | 67.1 | 41.2 | 54.5 | 48.1 | 55.2 | 63.2 | 53.8 |
| <i>Stroke</i> | 11.4 | 39.8 | 32.2 | 44.4 | 49.6 | 57.1 | 43.9 | 38.8 | 32 |
| <i>Kidney disease</i> | 8.6 | 30.1 | 35.8 | 20.8 | 23.2 | 18.1 | 33.1 | 31.8 | 23.1 |
| <i>Gout</i> | 7.9 | 58.1 | 41.9 | 68.7 | 102.8 | 109.1 | 108 | 157.5 | 131.6 |
| Total NCD | 443 | 1834.6 | 1769.6 | 1707.8 | 1950 | 1893 | 1985.2 | 2189 | 1874.1 |

Chart 1: Rates of NCDs in the FSM from 2003-2011 (rates per 1,000/population per year)



IV. DEVELOPMENT OF THE STRATEGY

In 2005, a national workshop was held in Palikir, Pohnpei to outline an approach for the development of the FSM National Strategy to Prevention and Control of NCDs. Participants included a wide cross section of agencies including government departments and offices, the College of Micronesia (COM) and NGOs representing the four states of the FSM, and the WHO. Outcomes of the workshop included key recommendations for objectives and activities targeting each NCD focus area (i.e. alcohol and tobacco use, unhealthy diet and physical activity). The workshop documents were also circulated to key FSM government and NGO agencies for further review and comment. During the workshop, participants worked in groups to develop key recommendations for activities and objectives in each of the focus areas, and subsequently circulated it to all the key agencies (those who attended and those who were unable to do so) for further comment and refinement.

In view of the FSM's unique structure – with the National Government and four States, it was agreed that the National Strategic Plan would serve as a guiding document for the development of State-level strategies. By 2013, each of the four FSM states will come up with their state-level NCD Strategic Plan and will be aligned with the FSM NCD Strategic Plan of Action.

In February 2012, the second FSM NCD Chronic Disease Conference was held in Yap and in this meeting the 2005 FSM NCD Strategy was again reviewed and commented with assistance from PIHOA. A steering committee was then formed within the FSM Department of Health and Social Affairs to complete the work already started. This document is the product of that steering committee recommendation.

V. OVERVIEW OF STRATEGY

The purpose of this National Strategic Plan for the Prevention and Control of NCDs is to provide guidance and direction to the FSM Department of Health and Social Affairs in coordinating NCD activities and programs in the FSM. During the work in formulating this plan, the following strategic considerations were taken into account:

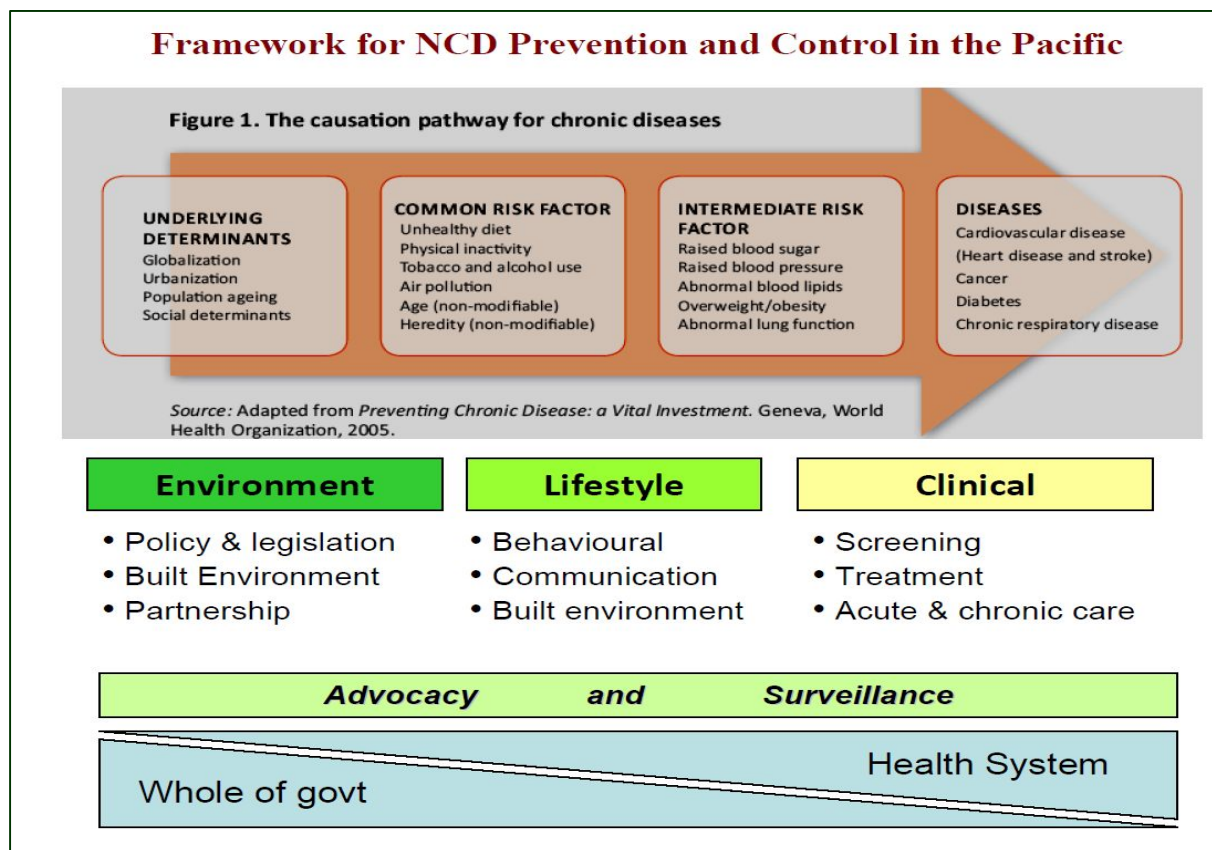
1. Government leadership and political commitment are essential to coordinate the necessary “whole of government” and “whole of society” response to the FSM's NCD burden;
2. The causation pathway for chronic diseases; (Figure 1)
3. The five (5) strategic action areas along an intervention pathway that link to the NCD causation pathway are:
 - a) Environmental Intervention - through policy and regulatory intervention
 - b) Community Intervention - population based at the level of common risk factors
 - c) Clinical Intervention - at the level of early and established diseases

4. Advocacy - providing strategic actions in social mobilization, public education and Outreach programs, risk communication and advocacy for policy change that are relevant to NCDs.
5. Surveillance, Monitoring, and Evaluation;
 - Risk factors in adults STEPs or BRFSS
 - Risk factors in Youths (school based surveys)
 - Disease burden (cancer registry, diabetes from vital statistics, hospitalization from hospital databases)
 - Quality of primary, hospital and end of life care (QA surveys and chronic disease registries)

In addition, the FSM National NCD Strategic Plan is based on the Pacific NCD Framework (figure 1; developed using practice-based evidence relevant to the Pacific) and includes the following principles;

- **Comprehensive:** incorporating both policies and action on major NCDs and their risk factors together
- **Multi-sectoral:** involving the widest of consultation incorporating all sectors of society to ensure legitimacy and sustainability
- **Multidisciplinary and participatory:** consistent with principles contained in the Ottawa Charter for Health Promotion and standard guidelines for clinical management
- **Evidence Based:** targeted strategies and actions based on STEPS and other evidence. The employment of both population wide and individual based interventions termed best buys and cost effective.
- **Prioritized:** consideration of strata of socioeconomic status, ethnicity and gender
- **Life Course Perspective:** beginning with maternal health and all through life in a 'womb to tomb' approach
- **Simple:** setting some strategic direction but also simple enough for any stakeholder to be able to quickly identify activities that it could help drive its implementation.

Figure 1: The Causation Pathway for Chronic Disease



An estimated 80% of diabetes and cardiovascular diseases and 40% of cancer could be avoided through healthy diet, regular physical activity and avoidance of tobacco and limited alcohol consumption. Figure 1 shows the causal pathway for these common risk factors giving rise to intermediate risk factors such as raised blood pressure, raised blood glucose, unhealthy lipid profiles and obesity. In turn, the intermediate risk factors predispose individuals to diseases – cardiovascular, diabetes and cancer.

NCD also include blindness, deafness, oral diseases, accidents, injuries and mental illness. FSM National programs working to prevent these diseases have their own strategic plans. Although it is recognized that many of the interventions specified in this strategy may have broad application in preventing NCDs across each FSM community. More program specific objectives for areas such as tobacco & alcohol control, specific cancers can also be found in strategic and work plans, and many of the categorical public health programs (e.g. MCH, Sports, Cancer, tobacco, etc.)

The National FSM long term NCD prevention plan is to focus on children and youths (i.e. school health and supporting environment). Childhood obesity contributes to NCDs in later life and while the education awareness programs are conducted in the communities and among the adult population, school health programs like the Health Promoting School (HPS) program which focuses on school gardening and physical activity are also a national priorities. Working with young children and youths to adopt healthy lifestyle demonstrates to be effective than changing

the behavior and attitude of an older adult toward healthy eating and exercise. Since of our focus is on school children and youths and because changes in risk factors, prevalence in children will show up long before changes are seen in adult risk factors, disease and death rates, the plan calls for the use of school surveys in addition to adult surveys and clinic/hospital based indicators.

VI. VISION: A Healthy and Productive FSM people in a Healthy Environment

VII. MISSION: To work collaboratively and collectively across government departments, NGOs, private sectors, and other community sectors to prevent and control NCDs for the people of the FSM.

VIII. GOALS:

1. **Primary Prevention:** Decrease the number of people with NCD by reducing the NCD risk factors
2. **Secondary Prevention:** Decrease the impact of NCDs through improved “Primary Care Services and Hospital Care Services” by reducing and delaying NCD complications
3. **Tertiary Prevention:** Decrease the impact of NCDs by improving “Survivorship Support Services”

IX. REDUCING PREVALENCE OF COMMON RISK FACTORS

Component 1: TOBACCO USE

| Objective | To reduce tobacco use by 5% in the FSM by 2017 |
|-----------------------|---|
| Indicator | Prevalence of tobacco use in adults Prevalence of chewing betel nut with tobacco use in high school students Prevalence of chewing betel nut without tobacco Prevalence of smoking tobacco in 10 th grade students Prevalence of chewing betel nut with tobacco in adults Prevalence of tobacco smoking in adults |
| Responsibility | Lead: Tobacco Control Program. Government Leaders, Traditional Leaders, NGOs, FBOs |
| Activity | See <i>FSM's Tobacco Control Action Plan</i> |
| Time Frame | 2012 - 2017 |

| | |
|---|---|
| Budget | \$211,000/ yr |
| Strategic Intervention: Implementation of the (already ratified) framework on the Convention for Tobacco Control | |
| Environment | Promote policies and activities that reduce tobacco use Increase excise tax |
| Community | Reduce high levels of exposure of children and young people to second-hand smoke at home and public places Integrate tobacco education in school curricula Promote tobacco-free sports Prevent youth initiation by decreasing access to tobacco Expand tobacco use control programs to include the reduction of betel nut chewing |
| Clinical | Integrate tobacco control in other programs Increase availability of cessation programs and services |
| Advocacy | Increase national and state funding for tobacco control Maintain national FSM tobacco coalition train additional leaders in tobacco control Increase Public Awareness on the impact of the tobacco industry Increase campaigns to counter the marketing of tobacco products |
| Surveillance, monitoring, research, and evaluation | Yearly school survey of 10 th grade students, with more in-depth survey (e.g. The Global Youth Tobacco Survey) every 5 years, BRFSS, HIS Report |

Component 2: Betel Nut

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| Objective | To reduce betel nut use and resulting harm among the FSM population by 5% by 2017 (Chuuk: 22.5% chew among 25-64 yr olds- Source: FSM (Chuuk) NCD STEPS survey, 2007) (Kosrae: 11% chew < 9 yrs old onset, 63% chew betel nut with tobacco- Source: KSA data report to National, February 2012) (Pohnpei: 26.9% chew among 25-64 yr olds- Source: FSM (PNI) NCD STEPS survey, 2008) (Yap: 86% chew, no age given, - Source: Yap proper Household survey, 2006-07) |
| Indicator | -Prevalence of betel nut use among youths |

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| | <ul style="list-style-type: none"> -Prevalence of betel nut use among adults -Prevalence of betel nut use with tobacco among youths -Prevalence of betel nut use with tobacco among adults |
| Responsibility | <p>Lead: National Comprehensive Cancer Control Program (NCCCP), Substance Abuse and Mental Health (SAMH) and Tobacco Control Program (TCP)</p> <p>Doctors/physicians and appropriate employees</p> <p>-Strengthening and Implementing the Collaborative Care Model.</p> |
| Activity | <i>See The National Comprehensive Cancer Control Plan, Tobacco Control Plan, SAMH plan</i> |
| Time Line | 2012-2017 |
| Budget | \$200,000 |
| Strategic Intervention: Education awareness program and cessation programs | |
| Environment | <ul style="list-style-type: none"> -Availability and accessibility to alternative product -Supportive betel nut free environment -Supportive systems (community base projects, etc.) that help reduce betel nut use - Support policies aim at reducing betel nut use |
| Community | <ul style="list-style-type: none"> -Support outreach programs and services that reduce betel nut use -Support cessation programs |
| Clinical | -Implement National Standards of Practice for Breast and Cervical Cancer Prevention, Early Detection, Diagnosis, Treatment and Palliative Care |
| Advocacy | <ul style="list-style-type: none"> -Increase public and policy-makers awareness on betel nut use and its health impact on the population -Increase awareness on policies, system changes and environmental interventions leading to behavior change -Cessation training programs for staff and advocacy groups |
| Surveillance, monitoring, research, and evaluation | <ul style="list-style-type: none"> -Mini STEPS survey -National NCD STEPS survey, BRFSS and School Health Surveys -NCCCP evaluation plan -Individual States Household surveys -FSM National cancer registry -Management Information System (MIS) -Health Information System (HIS) |

Component 3: ALCOHOL

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| Objective | To reduce the percentage of people who drink alcohol in the FSM by 5% by 2017. (Baseline 28.7%) |
| Indicator | -Prevalence of current alcohol use in youths -Prevalence of binge drinking in adults Target for above indicators: Combined prevalence in FSM is reduced by 5% in 2017 from baseline |
| Responsibility | Lead: Substance Abuse & Mental Health Program Government, Traditional Leaders, NGOs, FBOs |
| Activity | <i>See National Policy, Strategy, and Action Plan for Mental Health, Alcohol, Tobacco, and Other Drugs</i> |
| Time frame | 2012-2017 |
| Budget | \$500,000/year |
| Strategic Intervention | Education and awareness |
| Environment | -Increase the alcohol excise tax by 100% -Support diversion programs/activities that reduce alcohol consumption among underage drinking (21 and under) |
| Community | Increase the knowledge and skill of community people to bring awareness and promote active participation in community-based programs |
| Clinical | Integrate alcohol counseling into all PH clinics Build capacity of service providers in providing counseling |
| Advocacy | Mobilize the community to promote and advocate, support, prevention and control of alcohol abuse services. |
| Surveillance, monitoring, research, and evaluation | School survey of 10 th grade students every year with more in-depth survey (e.g. Global Youth Tobacco Survey every 5 years, NCD STEPs or BRFSS every 5 years) National Outcome Measures (NOMs) every 3-5 years, HIS Report |

Component 4: **NUTRITION**

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| Objective | Improve the nutritional status of the FSM population by improving the percentage of people who consume less than five combined servings of fruits and vegetables by 5% by 2017. (Baseline 81.8%) |
| Indicators | <ul style="list-style-type: none"> -Prevalence of adults who are not consuming enough fruits and vegetables (less than 5 servings per day) -Combined prevalence of (overweight + obesity), underweight in children in youths -Prevalence of youth and adult who consume high salt content -Prevalence of youth who consume more than 5 grams of salt a day |
| Responsibility | Lead: NCD Program, Maternal and Child Health Program Government, Traditional Leaders, NGOs, FBOs |
| Activity | Strengthen NFNC, Review FSM dietary guidelines |
| Time Frame | 2012 – 2017 |
| Budget | \$15,000 |
| Strategic Intervention | Education awareness |
| Environment | <p>Work with R&D Develop and implement the FSM Food and Nutrition Policy</p> <p>Develop National Salt Policy</p> <ul style="list-style-type: none"> -Collaborate with Department of Education on Healthy School policy -Work with R&D and Chamber of Commerce to Develop and implement policies to decrease the price and increase access to local foods - Work with R&D and Chamber of Commerce to Develop and implement policies to increase the price and decrease access to unhealthy foods - Work with R&D and Chamber of Commerce to establish tax on high salt and high sodium foods and beverages - Work with DOJ and DOE to develop policies that regulates foods that are serve on campus |
| Community | <ul style="list-style-type: none"> -Increase production and consumption of local foods in the FSM -Prevent Micronutrient Deficiencies in children and mothers. |
| Clinical | Improve clinical nutrition and dietetics services using MODFAT and other nutrition tools. |

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| Advocacy | -Communication and implementation of the FSM Plan of Action on Nutrition (FPAN) -Communication and implementation of the FSM Dietary Guideline |
| Surveillance, monitoring, research, and evaluation | -School survey of 10 th grade students every year -National Nutrition Survey or BRFSS survey and National NCD STEPS survey every 5 years, HIS Report |

Component 5: **PHYSICAL ACTIVITY**

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| Objective | To increase the level of exercise/physical activity among FSM people on a regular basis by 5% by 2017. (Baseline 64.3% - Low level of exercise/physical activity = 600 MET minutes per week) |
| Activity | Increase the proportion of people who involve in high level physical activity (definition ≥ 3000 MET-minutes/week) by 10% by 2017. (Baseline 19.4% - Pohnpei STEP Report) |
| Indicator | -Prevalence of under-active adult (people engaging in less than 30 minutes of regular, moderate physical activity most days of the week) -Combined prevalence of (overweight + obesity) in youths for 10 th grand students Target: Decrease in both by 5% from baseline by 2017 |
| Responsibility | Lead: NCD Program Government, Traditional Leaders, NGOs, FBOs |
| Activity | Develop National Physical Activity Plan Develop School Physical Fitness Policy |
| Time frame | 2012-2017 |
| Budget | \$6,000 |
| Strategic Intervention : Education awareness program and physical activity | |
| Environment | -Support for an enabling environment to promote and increased physical activity -Availability and accessible to local foods -work with DOJ to develop policies that foods serves on school campuses. |

| | |
|---|---|
| Community | <ul style="list-style-type: none"> -Increase population-based physical activity interventions at PHC settings -Increase local food production at the community levels |
| Clinical | <ul style="list-style-type: none"> -Increase the number of people who come to PHC for hypertension -Increase the number of NCD Clinical outreach programs in the community |
| Advocacy | <ul style="list-style-type: none"> -Communication and Implementation of FPAPA -Communication and Implementation of FSM Physical Activity Guideline -Communication and Implementation of the FSM School Physical and Physical Activity Guideline/Policy |
| Surveillance, monitoring, research, and evaluation | <ul style="list-style-type: none"> -School survey of 10th grade students every year -National NCD STEPS survey or BRFSS survey every 5 years, HIS Report |

Component 6: **HYPERTENSION**

| | |
|-----------------------|---|
| Objective | To decrease the prevalence of HYPERTENSION among FSM people by 5% by 2017. |
| Activity | <ul style="list-style-type: none"> -Decrease the number of people who consume more than 5 grams of salt a day by 5% by 2017. (Baseline) - Increase the proportion of people who involve in high level physical activity (definition ≥ 3000 MET-minutes/week) by 10% by 2017. (Baseline 19.4% - Pohnpei STEP Report) |
| Indicator | <ul style="list-style-type: none"> -Prevalence of adults who have hypertension -Prevalence of young adults who have hypertension -Combined prevalence of adults and young adults who have hypertension <p>Target 5% decrease (salt consumption) 5% increase in physical activity</p> |
| Responsibility | Lead: NCD Program State Department of Health Services |
| Activity | Development and Implementation of National NCD Guidelines Strengthening the implementation of the FSM Good Guide (MODFAT) |

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| Time frame | 2012-2017 |
| Budget | \$7,000 |
| Strategic Intervention: Public Education awareness programs | |
| Environment | <ul style="list-style-type: none"> -Promote the creation of an enabling environment for increased physical activity in the FSM -Promotion of production and consumption of local foods |
| Community | -Increase population-based physical activity interventions at PHC settings |
| Clinical | <ul style="list-style-type: none"> -Increase the number of people who come to NCD clinics -Increase the number of NCD outreach clinics in the community |
| Advocacy | <ul style="list-style-type: none"> -Communication and Implementation of the National NCD Strategic Plan of Action -Communication and Implementation of NCD Guideline -Communication and Implementation of the FSM School Physical Nutrition and Physical Activity Guideline/Policy |
| Surveillance, monitoring, research, and evaluation | Mini STEPS National NCD STEPS survey, BRFSS or GYTS for 10 th grade students, HIS Report |

Component 7: **DIABETES**

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|-----------------------|---|
| Objective | To reduce the rate of diabetes in the FSM by 5% by 2017 (Baseline – 562 rate per/1,000 population 2011) |
| Indicator | <ul style="list-style-type: none"> -Prevalence of diabetes among adults -Prevalence of diabetes among young adults -Combined prevalence of amputation among adult and young adults Target is to reduce by 5% by 2017 from baseline |
| Responsibility | Lead NCD Program, Coalition members, Government, Traditional Leaders, NGOs, FBOs |
| Activity | See National Diabetes Plan |
| Time frame | 2012-2017 |

| | |
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| | |
| Budget | |
| Strategic Intervention: Education awareness program and encourage healthy eating practices | |
| Environment | Improve settings for population diabetes screening and management |
| Community | -Increase proportion of population screened annually for diabetes -support community health awareness programs |
| Clinical | Improve diabetes management at all levels of health care |
| Advocacy | Improve public education on diabetes |
| Surveillance, monitoring, research, and evaluation | Annual Mini STEPS survey National NCD STEPS, BRFSS survey conducted every 5 years |

Component 8: **CANCER**

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|---|--|
| Objective | To reduce the burden of cancer by decreasing risk factors by 5% by 2017 |
| Indicator | -Prevalence of Obesity in youths -Prevalence of Obesity in adults (target is 3% reduction) -Prevalence of Tobacco use among youths -Prevalence of Tobacco use among adults -Prevalence of HPV immunization amongst girls 9-18 years of age -Prevalence of Alcohol use -Prevalence of betel nut use * Reduce risk factors of tobacco, obesity, physical inactivity, diet; indicators as detailed above |
| Responsibility | Lead: National Comprehensive Cancer Control Program Doctors/physicians and appropriate employees -Strengthening and Implementing the Collaborative Care Model. |
| Activity | <i>See The National Comprehensive Cancer Control Plan</i> |
| Time Line | 2013-2018 |
| Budget | \$150,000 |
| Strategic Intervention: Education awareness program and screening intervention | |
| Environment | -Supportive environment for physical activity |

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|---|--|
| | <ul style="list-style-type: none"> -Availability and accessibility to local foods -Supportive smoke free environment -Supportive systems (community base projects, etc.) that help reduce cancer risk factors - Support risk factor policies aim at reducing the cancer burden |
| Community | <ul style="list-style-type: none"> -Support cancer outreach programs aim at educating the public on cancer risk factors and their impact on the cancer burden -implement community base projects aim at reducing cancer risk facots |
| Clinical | -Implement National Standards of Practice for Breast and Cervical Cancer Prevention, Early Detection, Diagnosis, Treatment and Palliative Care |
| Advocacy | <ul style="list-style-type: none"> -Increase public and policy-makers awareness of risk behaviors/factors and consequences of cancer -Increase awareness on policies, system changes and environmental interventions -Training of staff and advocacy groups |
| Surveillance, monitoring, research, and evaluation | <ul style="list-style-type: none"> -Improve cancer surveillance -Mini STEPS -National NCD STEPS survey, BRFSS and School Health Surveys -NCCCCP evaluation plan -Individual States Household surveys -FSM National cancer registry -Management Information System (MIS) -National Immunization (WEBiz) -Health Information System (HIS) |

X. IMPROVING MEDICAL INTERVENTION

Component 1: IMPROVING PRIMARY CARE FOR NCDS

| | |
|------------------|--|
| Objective | Improving the standard of Primary Care of NCDs in the FSM by 80% by 2017 |
| Indicator | <ul style="list-style-type: none"> - To establish a Data Base Registry (CDEMS) in all four FSM States to improve data collection and management on NCD (diabetes) cases new/old in all areas that see diabetic patients and screening (Target date July 2012) -Endorsement and implementation of a Diabetes Clinical Guideline as agreed by all four FSM states -Endorsement and implementation of the revised MODFAT Prescription as agreed by all four FSM states. -Endorsement and implementation of an agreed palliative and collaborative care model for NCD patients by all states -Endorsement and implementation of an amputation and the |

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| | collaborative care -Strengthening and Implementing Foot Care in all clinics and in the community |
| Responsibility | Public Health Clinics, Hospitals, Dispensaries and Private Clinics |
| Activity | -Develop and implement plans for functional registries, clinical guidelines, and collaborative for NCDs across all four states -See National NCD Plan of Action |
| Time frame | 2012-2017 |
| Budget | \$214,000 |
| Strategic Intervention | |
| Environment | Ensure availability of guidelines, needed medicines, supplies and equipments in outpatient and clinical settings |
| Community | Include appropriate standard for delivery of primary care in dispensaries and community health centers/clinics |
| Clinical | Improve disease care and management at all primary health care level in the community |
| Advocacy | Through National and State Directors of Health, National and State NCD Coalitions, state medical and nursing associations. |
| Surveillance, monitoring, research, and evaluation | Monitor indicators through DHSA performance management and Quality indicators through Chronic Disease Registries and QA audits. |

XI. IMPROVING SECONDARY CARE

Component 1: IMPROVING HOSPITAL CARE

| | |
|------------------|--|
| Objective | To reduce the prevalence of cardiovascular diseases (CVD) in the FSM by 5% by 2017 |
| Indicator | -To establish a standard for Cardio Vascular Disease (CVD) care in the FSM by 2017 -To implement the FSM MODFAT Prescription and counseling tool in all hospitals and clinics in the FSM -Implementation of an agreed palliative and collaborative care mode for |

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| | NCD patients by all states -Implementation and recognition of local medicinal treatment in the hospital and clinics |
| Responsibility | Lead: NCD Medical Director State doctors and physicians |
| Activity | Develop and implement plans for functional registries and clinical guidelines and collaborative care for NCDs across all four states |
| Time frame | 2012-2017 |
| Budget | \$24,000 |
| Strategic Intervention | |
| Environment | -Set up hospital ward environment to ensure availability of guidelines, needed medicines, supplies and materials. -Improve PHC settings for NCD screening and management |
| Community | N/A |
| Clinical | Improve disease management at all clinics and hospitals |
| Advocacy | Through the directors of health, NCD coalitions and state medical and nursing associations |
| Surveillance, monitoring, research, and evaluation | Monitor performance through the Performance Management Unit and Chronic Disease Registries and QA Unit |

XII. IMPROVING TERTIARY CARE

Component 1: IMPROVING SURVIVORSHIP SUPPORT SERVICES

| | |
|------------------|--|
| Objective | To Improve the standard for End of Life Care for NCDs in the FSM by 2017 |
| Indicator | -Development and Enforcement of guidelines for End of Life care across all four FSM states including workforce competencies -Chronic Disease Collaborative operating in all four states with quality improvement activities focus on End of Life Care guidelines. -Implementation of an agreed palliative and collaborative care |

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|---|---|
| | guidelines for NCD patients by all states -A consensus on the utilization of Dialysis in the FSM states -Implementation and recognition of local medicinal treatment in the hospitals and clinics |
| Responsibility | National Comprehensive Cancer Control Program National NCD Medical Director NCD Physicians and doctors |
| Activity | -Develop and implement clinical guidelines across all four states -Study and agree to utilize and install Dialysis machines in the FSM Hospitals |
| Time frame | 2012-2017 |
| Budget | \$13,000 |
| Strategic Intervention | |
| Environment | Ensure hospital ward environment provide guidelines, needed medicines, adequate supplies and materials |
| Community | Ensure community and family support for Palliative Care |
| Clinical | Improve End of Life Care at all levels of health care |
| Advocacy | Through the directors of health, NCD coalitions and state medical and nursing associations |
| Surveillance, monitoring, research, and evaluation | Improve Diabetes surveillance Mini STEPS National NCD STEPS survey BRFSS HIS Report |

XIII. Implementation plan

DHSA will support the implementation of the National Strategic Plan for the Prevention and Control of NCDs and to outline planning and coordinating activities related to NCDs in the FSM. This will begin by bringing the National Strategic Plan for the Prevention and Control of NCDs through the endorsement process by the end of 2012. Gaining endorsement will be essential to support its full implementation. Once the plan is finalized and endorsed by the President, then the plan will be publicly launched. DHSA will coordinate the establishment of a National NCD Steering committee in 2012. The Steering Committee will be a multi-sectoral group that will champion the plan in all areas, guide its implementation, and monitor its progress.

Implementation on this plan will be discussed and monitored at every annual Chronic Disease convention. DHSA will also establish a surveillance system for NCDs in the FSM by the end of 2012. This will require collaboration and coordination of data collection across program areas. DHSA will ensure that all materials and messages used by NCD programs are evidence-based, culturally appropriate, relevant to communities, visual, and informative. DHSA will also monitor that best practices are used for prevention and control of NCDs. This will include establishing a minimum standard of care and clinical protocols for NCDs, and increase the promotion of NCD prevention and control by all health staff.

DHSA will coordinate public awareness activities across programmatic areas on the overall impact of NCDs, including fostering the integration of NCD messages across programmatic areas. DHSA will also be responsible for establishing and implementing a tool to monitor and evaluate the National Strategic Plan for the Prevention and Control of NCDs by the end of 2012.

Collaboration with other departments, programs, the states, and communities will be critical to this strategy's success. The need to collaborate and to leverage resources from federal (CDC, HERSA, SAMHSA, etc.) and other international (SPC, WHO, FAO, etc.) sources that will support FSM collaborative effort to implement the NCD plan is a must. Additional strengthening of enforcement of policies needs to be targeted across all components of the plan. Without effective enforcement, these plans will remain just ideas. The Department is exploring opportunities to strengthen the enforcement elements of the plan.

The strategy is intended to be a workable and realistic approach that can be achieved. As the strategy is monitored and reviewed over the next 5 years and beyond, new activities can be added based on emerging issues and also changing priorities. Tackling the problems of NCDs is an ongoing task, which cannot be achieved in just 5 years. Once these actions have begun, others can be added.

The purpose of this National Strategic Plan for the Prevention and Control of NCDs is to guide the Department of Health and Social Affairs as it coordinates various programs that work on NCDs and thereby ensure that people of the Federated States of Micronesia live a longer and healthier life free from the negative impact of NCDs.

ANNEX A

PLAN OF ACTION FOR **PHYSICAL ACTIVITY**: Reducing People's Risks for NCDs

Goal: To reduce obesity in the FSM through physical activity.

Objective 1: Develop at least 3 Policies that will Increase the Opportunity for Physical

| Activity | Details | Responsibility | Time Frame | Core/Expanded/Optimal |
|--|--|--|---------------|-----------------------|
| 1.1 Maintain Physical Activity coordinating group | Recommend to Secretary to designate member of Coordinating group (under steering committee) | NCD Program Manager | June 2012 | Core |
| 1.2 Support states to develop Physical Activity programs for the community (youth, women and others) | Identify key at-risk groups and assist with tech assistance Allow communities to access school and community physical activity facilities Promotion of traditional sports and dancing. | NCD Program Manager | 2012 | Expanded |
| 1.3 Reduce tax on physical activity equipment | Lobby to congress and legislature and support states as needed. | NCD Program Manager/Congress | 2012 | Core/Expanded |
| 1.4 Include accessible physical activity portion of all new infrastructure projects | Designation of walking ways and bicycle lane to every road, where practical and feasible Drafted and presented to responsible agencies | Municipal governments and DOH, Public Works, TC&I | 2014, ongoing | Core |
| 1.5 Develop legislation that support physical activity (walking, jogging, etc) | Municipal government to establish legislations on dog control, to promote walking and other PA in the public places or roads. | Municipal chief, mayors, traditional leaders and island legislatures | Ongoing | Core/Expanded |

Objective 2: Coordinate NCD programs public awareness activities to effectively change attitudes toward physical activity

| Activity | Details | Responsibility | Time Frame | Core/Expanded/Optimal |
|---|--|------------------------------------|---------------|-----------------------|
| 2.1 Ensure comprehensive education on physical activity | All mediums to be used to promote public awareness Contract developed for curriculum for schools about physical activity. Physical Activity training for key staff. Recruit & train PA personnel | PIO, DOE, HSA, (National & States) | December 2012 | Expanded |
| 2.2 Identify and support advocates and role models in the community | Identify possible individuals and seek their support Government, churches, traditional leaders, | Steering committee/States | Ongoing | Core/Expanded |

ANNEX B

PLAN OF ACTION FOR **NUTRITION**: Improve diet to improve health

Goal: To improve healthy diets in the FSM.

Objective 3. Develop nutrition policies - To incorporate clear nutrition goals and components in national development policies and sectoral plans, programs and projects, particularly in the areas of food and agriculture, fisheries, forestry, health, education, and environment.

| ACTIVITY | Details | Responsibility | Time Frame | Core/Expanded/Optimal |
|--|--|--|------------------------|-----------------------|
| 3.1 Strengthen NFNC | Review membership of the National Food and Nutrition Commission and ensure secretariat support As laid out in Presidential Order # | -Dept HSA -President FAO | March 2012, ongoing | Core |
| 3.2 Endorsement of Nutrition policies completed. | Advocate for completion of school health policies. See Food Guide for Schools. | FSM Health Policy committee | May 2012 | Core |
| 3.3 Establish Salt Reduction Program in the FSM | Establish a Salt Reduction committee who will be responsible to doing salt awareness program and activities | FSM Dept. of Health | May 2013 | Core/Expanded |
| 3.4 Advocacy seminars on nutrition for policy makers, leaders | Ensure that key policy makers and community leaders have information regarding importance of nutrition | NCD Program Health Policy Committee | Sept. 2012 May 2013 | Core/Expanded |
| 3.5 Review FSM dietary guidelines | Guidelines should be reviewed and finalized | NCD Working Group | 2012 | Core |
| 9.6 Encourage healthy school policies (School Nutrition and Physical Activity Guidelines). | Collaborate with Department of Education and States to promote healthy eating habits for children in school. | -HSA -States Department of Education | Ongoing | Core |
| 3.7 Encourage and promote a wide usage of the MODFAT in the clinics as a prescription and counseling tool, in all government and public food establishments and in the homes | MODFAT should be used throughout all the four FSM hospitals by the doctors, in the public health during screenings, and by trainers in the health workshops. | HAS State HS Land Grant Supporting partners | Ongoing | Core |

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|--|---|--|---------|------|
| 3.8 Encourage healthy diets via church and community programs. | This should include education, displays and food provided | NCD Programs Stakeholders and partners | Ongoing | Core |
|--|---|--|---------|------|

Objective4. Improving Households Access to Nutritious and Local Foods - Achieving food security has three dimensions, which all equally important in the FSM context. They are: (i) ensuring a safe and nutritionally adequate food supply both at the national and household level; (ii) ensuring a reasonable degree of stability in the supply of food both from one year to the next and during the year; (iii) ensuring that each household has physical, social and economic access to enough food to meet its needs

| ACTIVITY | Details | Responsibility | Time Frame | Core/Expanded/Optimal |
|---|--|---|------------|-----------------------|
| 4.1 Initiate price control on key food items | Formulate price control committee; recommend limit business people. State & National Economists to review prices of imported and locally grown foods and advise, or recommend on re-adjusting prices in order to sustain the locally produced foods to be sold at reasonable prices. | -HSA, SPOC -Econ. Affairs -Custom &Tax | 2014 | Core |
| 4.2 Review feasibility of Government subsidy on local food industry | Explore subsidies on equipment or supplies related to farming. | -State AG -National AG | | Expanded |
| 4.3 Improve the availability of good quality seeds and plants | Work with importers, establish seed/cutting distribution | -DoA -COM | Ongoing | Core/Expanded |
| 4.4 Establish monitoring system for nutrition (food security) | To assess risks and plan ahead prevention strategies | -HSA -Econ. Affairs -NFNC | | Optimal |

Objective 5. Promoting Breastfeeding to Prevent Malnutrition and the Introductory of Certain Diseases to Young Children 0-6 years up to Two Years- Exclusive breastfeeding to 6 months and continued breastfeeding for up to 2 years with quality complementary foods.

| ACTIVITY | Details | Responsibility | Time Frame | Core/Expanded/Optimal |
|--|--|-------------------------|---------------------|-----------------------|
| 5.1 All prenatal and post natal mothers to receive | Counseling /Information provided during normal | -MCH, FP CSH, nurses | Commence 3-6 months | Core |

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|--|--|---|----------------------------------|---------------|
| education on breastfeeding and preparation of Complementary foods using local foods. | prenatal and postnatal clinic sessions | -Women Group | and ongoing | |
| 5.2 To have an Infant Feeding Policy in place using locally grown food. | Policy developed by National and State program staff in collaboration with government and civil society organization | Health Policy Committee, NCD Program (national) | 2013 | Core |
| 5.3 All children to be monitored for growth and child development | Re-instatement of Growth monitoring in 2005. During WBC and other follow up visits. Staff to actively use charts for counseling. | MCH Program | On-going | Expand |
| 5.4 Conduct Annual Healthy Baby Campaign. | Will develop criteria for eligibility. National to seek funds | -State Dept. of Health Services | Annually (date to be designated) | Optimal |
| 5.5 Monitoring and Evaluation to be conducted for all infant feeding activities. | Program staff and Comm. Support group | -HSA (MCH) | Ongoing | Core |
| 5.6 Continue BFHI training and assessments | Target all 4 states to be certified in BFHI | MCH, Social Marketing Committee | Ongoing efforts | Expanded |
| 5.7 WHO Code endorsed legislation (Infant and young child feeding) | Control sale of baby formulas and infant foods, along with associated products | Health Policy Committee, Nutrition Prog. | May 2012 | Core |
| 5.8 Education on BF in school curriculum | BF and complementary feeding to be covered | -HSA (MCH -DOE) | June 2013 | Core |
| 5.9 BF education and support for new mothers | All prenatal and MCH clinics to include education | -HSA (MCH) | Ongoing | Core/Expanded |
| Improved monitoring of BF rates | Data needed to monitor trends and impact of inputs | MCH | Ongoing | Core/Expanded |

Objective 6. Prevent Micronutrient Deficiencies - The FSM suffers from key micronutrient deficiencies among some of the most vulnerable groups. Vitamin A deficiency is widespread, as is iron-deficiency anemia especially in pregnant women.

| ACTIVITY | Details | Responsibility | Time Frame | Core/Expanded/Optimal |
|---|--|------------------------|------------|-----------------------|
| 6.1 Collate and collect data on Iron status of young women and other at risk | Coordinate sharing of Data with NCD program. All pregnant women | MCH Family Planning | On-going | Core Expand |

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| groups at least once a year | screened for IDA (Tabs provided by MCH) Target high-risk groups, women and pregnant women. Incorporate info into school curriculum | PH | | |
| 6.2 Strengthen programs for Vitamin A deficiency. | -Encourage exclusive breastfeeding and quality complementary feeding practices -Implementing BFHI in the four states of FSM -Vitamin A supplementation program continued -Education on value and sources of vitamin A Research on vitamin A content of local foods Promotion of local production of vitamin A rich crops and foods | -HSA, MCH, state Public Health. Island Food | On-going | Core Expand |
| 6.3 Investigate legislation on compulsory food fortification of key products | Rice, flour, noodles, salt with iron, folate, vitamin A, iodine Review and update of current laws | -HSA (nut) | April 2013 | Expanded |
| 6.4 Assessment of current iodine status | Research if there is an iodine deficiency problem in the FSM. | NCD Program (Request survey) | 2014 | Expanded (external assistance required) |

ANNEX C

PLAN OF ACTION FOR **ALCOHOL**: Reduce alcohol consumption to improve health.

Goal: To reduce alcohol consumption in the FSM.

Objective 7: Reduce alcohol and sakau consumption through control of supply of alcohol available and demand from individuals.

| Activity | Details | Responsibility | Time Frame | Core/Expanded/Optimal |
|--|--|--|------------|-----------------------|
| 7.1. Amend existing law or regulation to increase tax level on local and imported alcohol (insert percentage from SAMH plan) | Provide Technical Assistance to States and Law Makers with developing new legislation as requested. Support enforcement of new laws and monitor the implementation of new laws. <i>For more detail, see SAMH plan.</i> | Law makers SAMH (HSA) AG Tax and Revenue Customs | On-going | Core Expanded |
| 7.2 Expand alcohol support programs for individuals. | Secure funding for program expansion. Develop process for training additional PH staff to provide brief interventions in clinics. Coordinate collection of data from all clinics providing brief interventions to SAMH. <i>For more detail, please see SAMH plan.</i> | SAMH, HAS (States and National) | ongoing | Core, expanded |

Objective 8: Reduce acceptance of alcohol and drug use - The Church is a powerful and important influence on people's behavior

| Activity | Details | Responsibility | Time Frame | Core/Expand/Optimal |
|---|---|---------------------------|---------------|---------------------|
| 8.1 Training of church leaders & key community members on effects of alcohol. | Ask to present at next church ministers meetings. Convene a summit for church and community leaders. | SAMH, AG | November 2013 | Core |
| 8.2. Alcohol misuse topics be included in the church, community ceremonies and social gatherings that are aligned with religious and/or traditional values. | Churches to become medium of information dissemination to the public. (Materials to be provided by Health Services) | SAMH Church leaders | | Expanded |
| 8.3. Have Drug free signs/ messages at public facilities | Information and messages on Drugs to be posted and erected in the public areas and facilities for public awareness | SAMH, HSA, AG | 3-6mo | Core |
| 8.4. Policy on the prohibition of government funding to be used toward the purchase of alcoholic beverages | Government funding not to be used to purchase alcohol for any government functions. | SAMH, HSA, AG | 3-6mo | Core |
| 8.5. Youth leaders to be Drug Free advocates | Identify suitable individuals and train them accordingly | SAMH, HSA (Youth Program) | 3-6mo | Core |

ANNEX D

PLAN OF ACTION FOR TOBACCO: Reduce tobacco use to reduce cancer

Goal: To decrease tobacco use in the FSM.

Objective 9: Decrease access to tobacco products in FSM - Reducing availability of tobacco and places where people can smoke reduces use.

| Activity | Details | Responsibility | Time Frame | Core/Expand/Optimal |
|---|---|--|---------------|---------------------|
| 9.1 Amend existing law or regulations to decrease people's access to buying tobacco products and to expand provisions of Clean Air Act to reduce harm of second hand smoke. | <ul style="list-style-type: none"> -Lobby law makers to legislate the sale of cigarette by pieces. -Lobby law makers to legislate certain distance for Public building that smoking is allowable (50 feet) -Research feasibility of banning smoking at all Public Gatherings. -Lobby law makers to legislate to ban the use of tobacco in all Public transportation. -Recommend taxi owners to install no smoking signs inside their vehicles -Enforce existing legislation including the sale of tobacco products to minors. -For more detail, please see Tobacco Strategic Plan. | Nat. and State Tobacco Programs, Coalition members, Nat. and State AGs | February 2014 | Core/Expand |

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|---|---|------------------------|--------------------|-------------------|
| 9.2 Develop a comprehensive smoking cessation package | -Doctors at hospital OPD asking history of tobacco use: MUST be included in medical records (eg. OPD encounter form). | DOH | 1 yr,on-going | Core/and expanded |
| | -Expand brief tobacco cessation to all PH clinics, and provide training or support as needed. | DOH, PH, Health staffs | 3months, on- going | Core, expanded |
| | -Education of patients and families on initiatives designed with input from smokers (current and ex-smokers) and youth smokers if program are for young people. Where relevant, use role models, incentives/rewards & existing networks/groups. | DOH, PH, SAMH, NGOs | 3 months | Core/ expanded |

Objective 10: Control and influence the information concerning tobacco - Young people in particular are influenced by information concerning tobacco.

| Activity | Details | Responsibility | Time Frame | Core, Expand, Optimal |
|--|--|----------------|------------|-----------------------|
| 10.1 Develop and implement policy regarding package warning on tobacco | Lobby to law makers to legislate all imported tobaccos to have English written warning labels and graphic pictures of the risk See Tobacco plan for more details. | Tobacco/AG | 2017 | Expanded |
| 10.2 Prohibit advertising and sponsorship of tobacco | Lobby to law makers to legislate to prohibit advertising and sponsorship of tobacco. <i>See Tobacco plan for more details.</i> | Tobacco/AG | 2017 | Expanded |
| 10.3 Point of sale regulation and removal of promotion | Educate business on activity and lobby to law makers to legislate Point of sale regulation and removal of promotion. | Tobacco/AG | 2017 | Expanded |

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| | See Tobacco plan for more details | | | |
| 10.4 Review and revise if necessary tobacco curriculum at the Elementary schools | <ul style="list-style-type: none"> -Partner with schools to create curriculum review and revise committee to review existing tobacco curriculum -Review current curriculums available -Revise curriculum if necessary -Implement effective education campaign on tobacco. (In the schools, community) See Tobacco Plan for more details. | Tobacco, Education, SAMHP | 2012 | Core |

Objective 11: To amend existing tobacco laws to increase the tax on sales and licensures - Higher priced tobacco reduces use.

| Activity | Details | Responsibility | Time Frame | Core,Expanded,Optimal |
|--|--|--|------------|-----------------------|
| 11.1 Assess the current law on tobacco and initiate draft on amendments | Collect and review current laws and provide amendments where needed -Recommend use of collected tax to hire more inspectors to increase more inspections. | Tobacco, tax/rev, justice. Tobacco, tax, rev, justice | 2012 | Core |
| 11.2 Support increase sin-tax related to Tobacco. | Provide technical assistance to states to increase to increase sin tax on tobacco to make it unaccessable | Tobacco, HSA Steering committee | 2012 | Core |
| 11.3 Ban the use of promotional materials, including giveaways or lotteries related to tobacco products or their packaging | Support the development of laws to ban promotion of tobacco materials. | Tobacco | 2017 | Expanded |
| 11.4. Enforce laws prohibiting import of grey/black market products (ie tobacco, etc) | a. Collaborate with tax & revenues on inspections, total bans and violations. b. Impose sanctions on | Tobacco, tax/rev, justice | 2015 | Core |

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|--|---|---------|------|----------|
| | <p>violators by revoking licenses or giving large fines.</p> <p>Provide technical assistance to increase inspections of imported goods.</p> | | | |
| 11.5 Ban practice of political campaigns and government officials distributing tobacco products. | <p>Socialize politicians to the harmful practice of distributing tobacco products.</p> <p>Work with local and traditional leaders to education on harmful effect of tobacco products.</p> <p>Provide technical assistance to government agencies seeking to develop policies to ban the distribution of tobacco products.</p> | Tobacco | 2017 | Expanded |

Objective 12: To provide disincentives to tobacco users - Supporting those who want to quit smoking or not to start is an important approach.

| Activity | Details | Responsibility | Time Frame | Core/Expand/Optimal |
|--|--|--------------------------------|------------|---------------------|
| 12.1 Establish health premiums adjustments for employees who use tobacco products (smoke or chew). | Legalize the adjustment for health premium difference. | HSA, tax & rev Justice, MiCare | 2015 | Core/Expand |
| 12.2 Partner with church groups, community, and traditional groups on campaign against tobacco. | Discuss with church & traditional leaders | HSA | ongoing | Core/Expand |

ANNEX E

PLAN OF ACTION FOR **DIABETES**: Reduce diabetes to improve health

Goal: To reduce, control and prevent Diabetes in the FSM by improving Healthy Diet, Physical Activity, Controlling Stress and Depression and Improving Secondary Prevention and control for NCD Patients

Objective 13: By the end of the five years grant (September 2017), the number of people who come to diabetes screening will be increase by 15%. (Base = 6083 – FSM HIS data)

| Activity | Details | Responsibility | Time Frame | Core/Expanded/Optimal |
|---|---|---|------------------|-----------------------|
| 13.1 Increase the number of people who attend screenings and outreach programs | Increase the frequencies of outreach and screening programs in the communities for people to access services | NCD Team | 2012 On-going | Core |
| 13.2 Improve communication strategies to reach a majority of the population on the screening and outreach schedules | Use of radio communication, TV, Radio announcements, word of mouth through church activities, leaflets, etc. | States program staff, SDHS, NCD Coalition members | 2012 On-going | Core |
| 13.3 Involve community leaders, traditional leaders and church leaders to ensure community participation | Work through the community leaders (mayors, traditional leaders, pastors/ministers) to ensure community support and participation | Diabetes Program staff, coalition members, community health representatives | 2012 On-going | Core |
| 13.4 Ensure physical and financial support is provided to sustain outreach and screening programs | National Diabetes program to allocate funds to support purchasing of screening tools and for outreach programs | FSM Diabetes Program | 2012 On-going | Core |

Objective 14: By the end of the five years grant (September 2017), people's understanding of diabetes consequences and management will reach 75% of the FSM population through the use of different NCD educational awareness materials (Food Charts, MODFAT, Diabetes Management Schedule, The 5 Top tips for strong and healthy body, etc.) and workshops.

| Activity | Details | Responsibility | Time Frame | Core/Expanded/Optimal |
|----------|---------|----------------|------------|-----------------------|
|----------|---------|----------------|------------|-----------------------|

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|---|---|---|---------------|-------------------|
| 14.1 Production and compilation of culturally acceptable Diabetes Educational Materials (local and imported) into posters | Food Charts comparing local foods and imported foods will be developed and disseminated to four states (TKK, PNI, KSA and Yap) | FSM National Diabetes Program | 2012 On-going | Core |
| 14.2 Workshops and trainings to educate people to fully understand and to appreciate the materials will be provided in all states | MODFAT, a Diabetes counseling tool, Food Charts which provide comparison on the values of Local vs Imported Foods, etc. will be provided. (MODFAT refer to Annex F) | FSM Diabetes Program | 2012 On-going | Core, Expanded |
| 14.3 Involve community leaders, traditional leaders and church leaders to ensure community participation | Work through the community leaders like the mayors, councilmen, traditional leaders, pastors and ministers to ensure community support and participation | Diabetes Program staff, coalition members, community health representatives | 2012 On-going | Core |
| 14.4 Review, modification and development of existing IEC materials to support Diabetes program activities promotion and control | Review existing materials for appropriateness and acceptability, modification, reproduction and dissemination | NCD Review Committee members | July 2012 | Core and Expanded |

Objective 15: By the end of the five years grant (September 2017), Diabetes Program Activities will be supported through the establishments of two policies, directives, laws and legislations at the national and states levels.

| Activity | Details | Responsibility | Time Frame | Core/Expanded/Optimal |
|--|--|---|----------------------|-----------------------|
| 15.1 Review and amend (if necessary) existing laws and legislations and develop new ones that are targeted to promote, prevent and control diabetes problems and activities. | Review existing laws and legislations, amend if necessary, develop new legislations and work with partners and stakeholder to carry out responsibilities | NCD Review Committee members | July 2012 On-going | Core |
| 15.2 Lobby support from the legislatures, congress to support and enact new legislations that are aimed to promote Diabetes activities, | Lobby law makers at the national and state levels for support | FSM Diabetes Program, NCD Review Committee members, | August 2012 On-going | Core, Expanded |

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| prevent and control new cases of Diabetes problems. | | Coalition members | | |
| 15.3 National and State Departments/Offices will establish department and office policies to support diabetes programs | Directives and policies on physical activities, limiting or allowing certain kinds of foods and beverages in the offices, chewing betel nuts and other substances in the offices, etc. | Department and Office heads, Diabetes Program People | September 2012 On-going | Core and Expanded |

Objective 16: By the end of the five years grant (September 2017), FSM Diet will be improved resulting in an improved NCD situation mainly Diabetes. (Refer to Nutrition Plan)

| Activity | Details | Responsibility | Time Frame | Core, Expand, Optimal |
|---|--|--|----------------------------|-----------------------|
| 16.1 Improved farming and gardening techniques to improve local food production and food security for consumption and other income generation. | More people will be farming for their stable diet, more people will be eating local foods, more locally produced foods will be available in the markets | National and States Department of Agriculture, R&D, College of Micronesia Land Grant Program, Island Food Community Programs, Department of Education (State & National) | July 2012 On-going | Core and Expanded |
| 16.2 Increased understanding and awareness of a healthy diet and the impact on NCDs through the use of locally produced materials (Food Charts, MODFAT, etc.) | More trainings on Food Values focusing on Local foods with the use of the Food Chart Posters, more schools involved in the HPS program, nutrition policy implemented in the schools to advance healthy diets in the schools. | State NCD Programs, Island Food Community groups, COM Land Grant Program and other partners and stakeholders. | September 2012 On-going | Core and Expanded |
| 16.3 Community Workshops to improve people's understanding of healthy diet will be strengthened. | More community trainings on Nutrition and Healthy diet, relation between good diet (local foods) | State NCD Programs | September 2012 On-going | Core and Expanded |

| | | | | |
|--|---------------------|--|--|--|
| | and NCDs (diabetes) | | | |
|--|---------------------|--|--|--|

Objective 17: By the end of the five years grant (September 2017), a 20% decrease in low level of Physical activity will be realized among FSM people. Baseline – 67.1% (2002 Pohnpei Step Survey) – Refer to Physical Activity Plan

| Activity | Details | Responsibility | Time Frame | Core/Expanded/Optimal |
|---|---|--|-----------------------|-----------------------|
| 17.1 Improved Physical Activity for FSM people with at least one kind of physical activity to improve their health. | More people will be involve in at least one kind of physical activity or exercise of their own choice | National and State Department of Health and Department of Education. | July 2012 On-going | Core and Expanded |
| 17.2 Increase # of schools involving in Physical Activity | Work with the schools to make physical activity part of their curriculum. | Nat. and State Department of Education, Nat. and State Department of Health Services | July 2012 On-going | Core and Expanded |

Objective 18: By the end of the five years grant (September 2017), people in the FSM will be able to control and manage Stress and Depression in order to improve their health. (*Refer to Substance Abuse and Mental Health Plan.*)

| Activity | Details | Responsibility | TimeFrame | Core/Expanded/Optimal |
|--|---|--|-----------------------|-----------------------|
| 18.1 FSM people will be trained to understand how to cope with stress and depression through workshops and training. | Through a series of trainings and workshops, people will be able to understand and ready to work with stress and depression in order to control NCD problems derived from Stress and depression | National and States Substance Abuse and Mental Health Programs, National and States NCD Programs | July 2012 On-going | Core and Expanded |

Objective 19: By the end of the five years grant (September 2017), Diabetes care will be improve through trainings and workshops to upgrade and improve Secondary Care and the Diabetes Care Standard. (Refer to FSM Standard of Diabetes Care)

| Activity | Details | Responsibility | Time Frame | Core/Exp and/Optimal |
|---|---|---|-----------------------|----------------------|
| 19.1 The Standard of Care for NCD (Diabetes Program will be improved for patient care through training and workshops on culturally appropriate methods and care and the FSM Standard for Diabetes Care. | Employees will be trained to upgrade their understanding and care practice following culturally appropriate strategies and the FSM Standard for Diabetes Care as revised. | National and States Department of Health and Social Affairs | July 2012 On-going | Core and Expanded |

Annex F



Micronesian One Diet Fits all Today - MODFAT

(A local diet plan & Chronic Disease Prescription Tool)

Everyday Eating

- Most of your food should be local. Local food is healthier.
- Each day eat a variety of foods from the three food groups.
- Aim for at least 5 serves of fruits and vegetables a day.

| Energy Foods | Protective Foods | | | Body-building foods |
|--------------|------------------|----------------|---------------|---------------------|
| Green banana | Papaya | Mango | Ripe banana * | Reef fish |
| Tapioca | Orange | Soursop | Pumpkin | Clam# |
| Breadfruit | Guava | Afuch | Squash | Ocean fish |
| Sweet potato | Pineapple | Tangerine | Eggplant | Sea cucumber# |
| Taro | Passion fruit | Fresh coconut | Pandanus* | Tuna, Eel # |
| Sweet taro | Jackfruit | Breadfruit tip | Bele# | Crab, lobster |
| Wild taro | Kang kong# | Banana flower | Cabbage | Shellfish |
| Yam | Taro tops# | Tapioca tops# | Okra | Mackerel# |
| | Potato tops# | | Green beans | Shark # |
| | Bell pepper | | Green onions | Shrimp |

* Choose vitamin A rich ones, such as karat and uten yap and other orange and Yellow-fleshed bananas and pandanus.

#Iron-rich foods

Preparation:

- Raw, boil, roast, steam, bake, smoked or grill
- NO ADDED salt, fat (e.g. grease, shortening, butter, margarine, oil)
- For extra flavor: coconut, hot peppers, lemon grass, garlic, black pepper, ginger, Lime, onion, tomato, basil, etc

FOODS TO LIMIT

- To prepare chicken and meat, remove skin and trim fat before cooking
- If using oil, use liquid vegetable oil only

No more than three times a week, and none is better

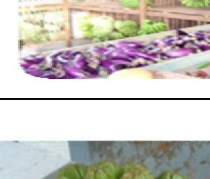
| | |
|----------------------------------|---|
| Local meat (chicken, pork, dog)# | Canned fish (mackerel, sardine)# |
| Fresh/powder/evaporated milk* | Canned/frozen/packaged fruit and vegetables |
| Rice | Egg #* |
| Noodles | Sugar Labelled Packaged cereals |
| Fried foods | Bread |

No more than once a month, and never is better

| | | |
|-------------------------------------|--------------------------|-----------|
| Canned meat (corned beef, spam, | Butter or margarine | Cheese |
| luncheon meat etc) | Hot dogs and sausages | Chips |
| Turkey/chicken tail | Candy | Packaged |
| Shortening (vegetable or animal, | Ramen | Soda |
| Crisco) | Other snack foods | Soy sauce |
| Adding any salt – no aji | Donut | Ice cream |
| Alcohol e.g. beer, local brew, wine | Sweetened condensed milk | Pizza |

-To prepare chicken and meat, remove skin and trim fat before cooking

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Strengthening MODFAT as a Response to the NCD Crisis in the Federated States of Micronesia

Abstract

Background: Micronesia One Diet Fits All Today or MODFAT as many health workers in the Federated States of Micronesia (FSM) often call is a diet prescription (plan) associated with promotion of local foods in the FSM. MODFAT is used as a local diet plan whether it is in a restaurant, a school cafeteria, a hospital cafeteria or at home. It is also used in the out-patient clinics as a prescription tool to empower individuals with or without diabetes to control their food intake. This tool has been used by dietitians and nutritionists throughout the FSM to teach people about balanced meals at the community settings and at homes. MODFAT was initiated in the late 1970's when Chronic Diseases started to be visible on the radar. The late Dr. Eliuel Predrick, Secretary of the Department of Health, Education and Social Affairs at that time convened a group of health specialists to address the chronic disease problem with technical assistance through WHO. MODFAT was born and was based on the FSM Local Diet, the Native Hawaiian Diet, the Aborigines Diet, the Maoris Diet and the Indian Diet which focused on local foods. The basis for using the diets of the Micronesians, Hawaiians, Native American Indian Tribes, Native New Zealanders (Maoris) and Native Australians (Aborigines) diet was based on the fact that their diet was local foods and that the rate of NCDs during those time and before was not noticeable and visible and that the people were slim and strong and healthy people.

The Use of MODFAT: Based on available local produce and food products, MODFAT compliments the GO LOCAL slogan, an NGO lead effort to promote locally grown food products rich in vitamins and other nutrients known to have protective effects on diseases such as diabetes and cancer. The MODFAT clearly promote and encourage people to use local foods in their meals daily and also gives people guide to how it should be prepared and what not to eat.

The Aim: As a tool to promote local produce rich in vitamins and minerals to control diabetes, hypertension, heart disease, obesity, and other risk factors contributing to the NCD Crisis in the Pacific, FSM Department of Health and Social Affairs will launch a campaign on November 14, 2012 during the World Diabetes Day to increase public awareness on the importance and use of MODFAT. Posters, leaflets, brochures, and other materials will be distributed to all hospital food service establishment, restaurants, schools, and homes for adaptation and use.

Monitoring and Evaluation: Staff from the various NCD Programs throughout the FSM States and the FSM National Government will monitor these establishments and facilities that receive the MODFAT materials to determine their utility.

Who Benefits from MODFAT: Since MODFAT is based on locally grown and available food, its application supports good health and agricultural efforts. The normative thought is that, once implemented at a population level, it should be a win-win effort for all involved: people with or without NCDs, local farmers, and government at large.